

STATE OF ILLINOIS
ILLINOIS COMMERCE COMMISSION

Verizon North Inc. (f/k/a/ GTE North)
Incorporated) and Verizon South Inc.)
(formerly known as GTE South Incorporated))

Docket No. 00-0812

Petition seeking approval of cost studies)
for unbundled network elements, avoided)
costs and intrastate switched access services.)

REBUTTAL TESTIMONY OF
DAVID G. TUCEK

On Behalf of

VERIZON NORTH INC.
VERIZON SOUTH INC.
(Formerly GTE North Incorporated and GTE South Incorporated)

JANUARY 4, 2002

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I. INTRODUCTION

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Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

A. My name is David G. Tucek. My business address is 1000 Verizon Drive,
Wentzville, MO 63385.

**Q. ARE YOU THE SAME DAVID G. TUCEK WHO PREVIOUSLY FILED
DIRECT TESTIMONY IN THIS PROCEEDING?**

A. Yes, I am.

Q. WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?

A. The purpose of my rebuttal testimony is to respond to the direct testimonies of Staff witnesses Koch, Zolnierrek, Marshall and Buckley. With respect to Mr. Zolnierrek’s testimony, my rebuttal testimony only addresses those portions of his direct testimony that criticize Verizon’s forward-looking cost model, ICM. The rebuttal testimony of Verizon witness Dye addresses the *pro forma* revenue analysis presented in the first five attachments to Mr. Zolnierrek’s direct testimony. My rebuttal testimony also responds to the direct testimonies of IRCA witness Hendricks and AT&T witness Boyles.

Q. WHAT ATTACHMENTS ARE YOU SPONSORING?

A. I am sponsoring the following attachments:

(1) Rebuttal Attachment DGT-1, “Comparison of ICM Modeled

Investment with Reproduction Cost”;

(2) Rebuttal Attachment DGT-2, “Comparison of ICM Modeled

Investment Under Wholesale and Retail Network Configurations”;

(3) Rebuttal Attachment DGT-3, “Actual and Modeled Investment for

Golconda, Illinois”;

(4) Rebuttal Attachment DGT-4, “Modification of Fixed Allocator for

Exclusion of Shared Costs”;

(5) Rebuttal Attachment DGT-5, “Run Time Options Screen – General

OSP Settings”;

(6) Rebuttal Attachment DGT-6, “End-Office Switching LRSIC for Anna,

Illinois”; and

(7) Rebuttal Attachment DGT-7, “Data Request Responses Relied Upon

in Tucek’s Rebuttal Testimony”.

Note that Rebuttal Attachments DGT-3 and DGT-6 contain confidential information.

Note also that the purpose of DGT-6 is to illustrate the development of the end-office switching LRSIC for a given wire center. Consequently, the actual attachment is an Excel spreadsheet that accompanies my rebuttal testimony. Finally, in the interests of a complete record, Rebuttal Attachment DGT-7 presents the data requests that I have relied upon in my testimony. Verizon asks that they be included as part of the record along with my rebuttal testimony and other rebuttal attachments.

Q. HOW IS THE REMAINDER OF YOUR REBUTTAL TESTIMONY

47 **ORGANIZED?**

48 A. The remainder of my testimony is organized into four major sections. First, I address
49 the major criticisms of ICM that were presented in two or more witnesses' direct
50 testimony. In particular, I answer the charges (1) that ICM models a "gold-plated"
51 network that produces costs that are too high; (2) that the network modeled by ICM
52 is incorrect; and (3) that the Company's cost study is not forward-looking and does
53 not comply with the Commission's rules. Second, I address certain other issues
54 raised by Staff witnesses Koch, Zolnierек, Marshall and Buckley. In particular, I
55 respond to Ms. Marshall's recommendation to limit the allocator for the recovery of
56 shared and common costs to 28.86 percent, and to Ms. Buckley's claim that ICM is
57 not flexible and is difficult to use. Third, I respond to certain arguments raised in the
58 direct testimonies of IRCA witness Hendricks and of AT&T witness Boyles. The
59 final section of my rebuttal testimony summarizes the reasons why the criticisms
60 levied by Staff and other parties are simply not correct and should be disregarded by
61 the Commission.

62

63 **II. THE MAJOR CRITICISMS OF ICM ARE UNFOUNDED**

64

65 **A. ICM Does Not Produce Costs that Are Too High**

66

67 **Q. WHAT MAJOR CRITICISMS OF ICM DOES THIS PORTION OF YOUR**
68 **REBUTTAL TESTIMONY ADDRESS?**

69 A. Several witnesses have claimed that ICM produces costs that are too high. For

70 example, Mr. Koch claims that ICM models a “gold-plated” network. (Koch Direct,
71 p. 10). Along with Mr. Koch, Mssrs. Zolnierек and Hendricks claim that the costs
72 produced by ICM are too high based on a comparison with existing rates. (Koch
73 Direct, p. 9; Zolnierек Direct, Attachment 2.5; and Hendricks Direct, pp. 12-13). As
74 I explain below, their reasoning is invalid and overlooks differences between ICM
75 and the cost model that produced the costs upon which the current rates are based.

76
77 Closely related to the charge that ICM produces costs that are too high are criticisms
78 that the network modeled by ICM is incorrect. (See, for example, Mr. Koch’s direct
79 testimony at pp. 14-15; Mr. Hendricks’ testimony at pp. 8-11; Mr. Zolnierек’s
80 testimony at pp. 22-26; and Mr. Boyles’ testimony at pp. 10-11). My rebuttal
81 testimony below explains why ICM models the correct network, given the FCC’s
82 requirements for forward-looking economic cost studies.

83
84 Finally, several witnesses have claimed that the Company’s cost study does not
85 comply with the Commission’s administrative rules for cost studies. (83 Illinois
86 Administrative Code Part 791 -- hereinafter “Part 791”). My rebuttal testimony
87 below responds to each instance of this charge in turn, and shows that all of the
88 criticisms are unfounded.

89
90 **Q. IS THERE ANY TRUTH TO THE ALLEGATION THAT THE NETWORK**
91 **MODELED BY ICM IS GOLD-PLATED?**

92 **A.** No, there is not. This can be seen by comparing the modeled investment produced

by ICM with the reproduction cost of the real-world network. As part of the development process for ICM's expense inputs, Verizon has calculated a set of composite C. A. Turner indices that restate historical book costs on a reproduction cost basis. (See Attachments J.1 and J.3 in the file "Section 7.PDF".) Rebuttal Attachment DGT-1 shows a comparison between the modeled investment used by ICM and the reproduction cost of the existing network, using both the reported year-end 1999 plant balances and the 13-month average ending in December, 1999. Across all of the accounts shown, and for just the accounts associated with the physical network, the modeled investment used by ICM is within one percent of the reproduction cost. Moreover, ICM's modeled investment for account 2212, Digital Electronic Switching, is 10 to 15 percent *below* the reproduction cost for this account. These results are hardly consistent with the charge that ICM's modeled network is "gold-plated."

Q. WHY IS THE REPRODUCTION COST OF THE EXISTING NETWORK A BENCHMARK AGAINST WHICH TO GAUGE ICM'S RESULTS?

A. The key issue in this docket is cost -- particularly the cost of the network as whole. While several parties have criticized ICM based on other characteristics, the first question that must be addressed is how the cost of the modeled network compares to the existing network overall. The only comprehensive way to do this is by measuring the network in terms of dollars. However, because the relative prices of telephone plant change through time, book investment is not suited for this purpose. The C. A. Turner indices measure this change in relative prices by account and

116 vintage year, and develop a dollar measure of the reproduction cost of the existing
117 network. If modeled investment is substantially above or below the reproduction
118 cost without some valid reason, then the efficacy of the modeling process is called
119 into question. With respect to Illinois in particular, the two measures are very close.¹

120 Additionally, the modeled amount of circuit equipment is substantially below the
121 reproduction cost of the same account in the existing network. Neither of these
122 results support the broad claim that the modeled network is gold-plated or the
123 specific claim that there are too many modeled DLCs.

124

125 **Q. DO THE VARIOUS COMPARISONS TO VERIZON'S EXISTING LOCAL**
126 **LOOP RATES SUPPORT THE CONCLUSION THAT ICM PRODUCES**
127 **COSTS THAT ARE TOO HIGH?**

128 A. No, they do not. These comparisons are based on an "apples-to-oranges"
129 comparison of two very different costing methodologies. Without recognizing at
130 least the major differences between these two costing methodologies, the
131 comparisons made by Staff and the other parties tell us nothing other than that the
132 proposed rates exceed the current rates.

133

134 **Q. WHAT ARE SOME OF THE DIFFERENCES BETWEEN THE TWO**
135 **COSTING METHODOLOGIES THAT MAKE IT APPEAR THAT COSTS**
136 **HAVE INCREASED?**

¹ Also, as I point out in the discussion of Mr. Zolnierrek's testimony, the total physical quantity of modeled copper and fiber cable matches the physical quantity found in the existing network quite closely. This result reinforces the comparison of the reproduction cost of the network with the level of modeled investment.

137 A. The three most important relate to the modeling of operating expenses and costs, the
138 makeup of the wire centers being modeled, and the exclusion of circuit equipment
139 from the earlier study.

140

141 **Q. HOW HAS THE MODELING OF OPERATING EXPENSES AND COSTS**
142 **CHANGED FROM THE EARLIER METHODOLOGY?**

143 A. The earlier methodology based operating expenses only on the following accounts:

- 144 (1) Digital Electronic Switching Expense (6212);
145 (2) Pole Expense (6411);
146 (3) Aerial Cable Expense (6421);
147 (4) Underground Cable Expense (6422);
148 (5) Buried Cable Expense (6423);
149 (6) Submarine Cable Expense (6424);
150 (7) Intrabuilding Network Cable Expense (6426); and
151 (8) Conduit System Expense (6441).

152

153 By comparison, the current methodology includes all of the above accounts in
154 operating costs and expenses, plus all or part of the following accounts:

- 155 (1) Motor Vehicle Expense (6112);
156 (2) Other Work Equipment Expense (6116);
157 (3) Land and Building Expense (6121);
158 (4) Furniture and Artworks Expense (6122);
159 (5) Office Equipment Expense (6123);

- 160 (6) Radio Systems Expense (6231);
161 (7) Circuit Equipment Expense (6232);
162 (8) Power Expense (6531);
163 (9) Plant Operations Administration Expense (6534);
164 (10) Engineering Expense (6535);
165 (11) Product Management (6611);
166 (12) Sales (6612);
167 (13) Product Advertising (6613);
168 (14) Customer Services (6623).
169 (15) Human Resources (6723);
170 (16) Information Management (6724); and
171 (17) Other General and Administrative (6728).

172

173 In addition to the operating expenses associated with account 6121, the switching
174 costs include the carrying cost of the land and buildings (accounts 2111 and 2121)
175 associated with central offices.

176

177 The operating costs in the current study also include the carrying cost of all or part of
178 the following plant accounts:

- 179 (1) the non-central office portion of land and buildings (2111 and 2121);
180 (2) Motor Vehicles (2112);
181 (3) Special Purpose Vehicles (2114);
182 (4) Garage Work Equipment (2115);

- (5) Other Work Equipment (2116);
(6) Furniture (2122);
(7) Office Equipment (2123); and
(8) General Purpose Computers (2124).

The 65xx and 67xx accounts listed above, plus the carrying costs of the above 21xx plant accounts and their corresponding 61xx expense accounts, make up what ICM identifies as “shared” costs.² While I discuss the modeling of these costs below in my discussion of Ms. Marshall’s testimony, the important thing to realize here is that these costs were excluded from the unit costs underlying the existing loop rates, but are included in the current per-unit costs. Consequently, a simple comparison between proposed and existing rates tells us very little about differences in costs.

Q. HOW HAS VERIZON’S ILLINOIS NETWORK CHANGED SINCE THE EXISTING LOCAL LOOP RATES WERE APPROVED?

A. On December 1, 2000, Verizon sold 109 wire centers to Citizens Communications Company. While this group of exchanges has been excluded from the average costs filed by the Company in this proceeding, it needs to be included in this analysis in order to put the composition of Verizon’s network on the same basis as when the existing rates were approved.

Q. WHY WASN’T CIRCUIT EQUIPMENT INVESTMENT INCLUDED IN THE

² The 21xx accounts are referred to as “general support assets” in ICM’s documentation.

205 **EARLIER STUDY?**

206 A. The loop costs were based on average loop length and, because none of the sampled
207 wire centers had an average loop length greater than 12,000 feet, no circuit
208 equipment was modeled. Additionally, the sampled loop lengths were determined by
209 the amount of electrical resistance from the central office, which meant that loops
210 served by fiber and by DLCs were not sampled or may have had their lengths
211 truncated.

212

213 **Q. IS IT POSSIBLE TO MODIFY THE CURRENT STUDY TO MAKE THE**
214 **COMPARISON TO THE EXISTING LOOP RATES MORE VALID?**

215 A. Yes. The first step in doing this is to look at the results ICM produces under the
216 “Shared Costs Excluded” option, and to exclude the expenses associated with the
217 66xx accounts listed above. This produces an average 2-wire TELRIC of \$24.11,
218 using the 12kf, 6 mbps option consistent with the Company’s filing. The second step
219 is to modify the wire centers upon which the statewide average is based to include
220 those offices that have since been sold to Citizens. This change, in conjunction with
221 the selection of the “Shared Costs Excluded” option and removal of the 66xx
222 accounts, produces a 2-wire loop TELRIC of \$25.27. Finally, by excluding loops
223 served by DLCs from the calculated average and selecting ICM’s 18kf option, it is
224 possible to eliminate the circuit equipment investment associated with the loop from
225 the current study, and to mirror the population from which sampled loops were
226 drawn. All of the above changes move the current study closer to the methodology

227 of the earlier one, and produces an average 2-wire loop cost of \$15.48.

228

229 **Q. WOULD COMPARING THIS ADJUSTED LOOP COST TO VERIZON'S**
230 **RESIDENTIAL ACCESS LINE RATE, AS MR. HENDRICKS HAS DONE AT**
231 **PAGES 12 and 13 OF HIS DIRECT, BE VALID?**

232 A. No. The existing rates include both the loop and the port, so that the port TELRIC of
233 \$1.50 that results from all of the above adjustments must be added to the adjusted
234 loop costs. This produces a combined adjusted loop and port cost of \$16.98.
235 Additionally, it is incorrect to add the federal subscriber line charge (SLC) to the
236 existing rates as Mr. Hendricks has suggested, since the SLC was not subtracted from
237 the combined loop and port LRSICs.³ Finally, rather than comparing the adjusted
238 loop and port costs to just the highest existing rate of \$16.99, it is necessary to
239 compute an average that reflects the \$15.99 rate that applied to the then-existing four
240 Class A wire centers.

241

242 **Q. WHAT ARE THE RESULTS OF THE ABOVE ADJUSTMENTS?**

243 A. The weighted average of the existing \$16.99 and \$15.99 monthly rates is \$16.89 per
244 line. Thus, the adjusted loop plus port cost produced by ICM is only 9 cents higher –
245 a long way from the \$10 that Mr. Hendricks cites to support his claim that ICM
246 produces costs that are too high. When the major differences underlying the two
247 costing methodologies are accounted for, the increase in cost is less than 1 percent.

³ Note that adding the SLC to the existing rates would overstate the costs produced by the earlier methodology. Note also that no contribution to shared and common costs were included in the existing rates, so that this issue is not relevant to this discussion.

248 Clearly, ICM is not flawed and cannot be rejected for the reasons cited by Mssrs.
249 Koch and Hendricks.

250

251 **Q. WOULD ANY OF THESE PROPOSED ADJUSTMENTS BE RELEVANT**
252 **TO A COMPARISON OF ICM'S LRSIC PLUS COMMON COST RESULTS**
253 **WITH VERIZON'S EXISTING INTRASTATE RATES FOR SWITCHED**
254 **ACCESS?**

255 A. Yes. The current switched access rates were based on costs submitted in
256 consolidated Docket 97-0601/0602/0516, and were effective on May 27, 2000. The
257 major difference between ICM and the methodology underlying the earlier study is
258 that the earlier study did not include the costs that ICM identifies as "shared" costs.
259 Mr. Zolnierек has compared the existing intrastate switched access rates to ICM's
260 LRSIC plus common results in Attachment 2.5 of his direct testimony. While Mr.
261 Dye's rebuttal testimony addresses the validity of the analysis presented in the
262 corresponding section of Mr. Zolnierек's direct testimony, it is important to note that
263 one cannot simply compare the existing rates with ICM's cost results and draw
264 conclusions about ICM. In order to draw any valid conclusion, one must exclude the
265 costs that ICM identifies as "shared," and remove the Commission-ordered 28.86
266 percent allocation of shared and common costs that is contained in the existing rates.

267

268 **Q. WHAT ARE THE RESULTS OF THE ABOVE ADJUSTMENTS?**

269 A. For the end-office switching (EOS) rate element, ICM produces a LRSIC of

270 \$0.003715 per minute when the “Shared Costs Excluded” option is selected.
271 Dividing the current premium EOS intrastate rate of \$0.004865 per minute by 1.2886
272 removes the allocation of shared and common costs, produces a comparable LRSIC
273 of \$0.003775 per minute. Thus, after adjusting for the different treatment of the
274 costs that ICM identifies as “shared,” and setting aside the issue of the recovery of
275 shared and common costs, ICM produces a LRSIC that is 1.6 percent *below* that
276 produced by the earlier cost study. Again, it is clear that ICM cannot be rejected
277 because it produces costs that are “too high.”

278

279 **Q. SHOULD ANY OF THE ABOVE ADJUSTMENTS TO THE CURRENT**
280 **STUDY BE USED AS THE BASIS FOR PROPOSED RATES?**

281 A. No. These adjustments have only been made to show that simple comparisons of
282 existing rates with current costs cannot lead to meaningful conclusions about the
283 validity of ICM. The adjustments also show that a comparison of ICM’s LRSIC
284 plus Common results with existing rates does not support the conclusion that ICM is
285 flawed because it produces higher costs. In reality, the apparent increase in costs is
286 due to three factors: (1) direct assignment of costs previously treated as shared; (2)
287 differences in the composition of the network due to the sale of wire centers to
288 Citizens; and (3) exclusion of circuit equipment from the loop costs underlying the
289 existing rates.

290

291 **B. ICM Models the Correct Network**

292

293 **Q. WHAT MAJOR CRITICISMS OF ICM DOES THIS PORTION OF YOUR**
294 **REBUTTAL TESTIMONY ADDRESS?**

295 A. Msrs. Koch and Hendricks have claimed that even the 18kf copper-loop option
296 modeled by ICM is unrealistic and that there are too many DLCs in the modeled
297 network. Additionally, Mr. Koch is concerned about the type of DLCs modeled by
298 ICM. (Koch Direct, pp. 14-15; and Hendricks Direct, pp. 8-10). My rebuttal
299 testimony shows that ICM does not model too many DLCs and that it does not model
300 the wrong DLCs.

301

302 With respect to Mr. Zolnierек's testimony, my rebuttal responds to his concerns
303 about an alleged mismatch in ICM's approach to modeling loop and switching costs.

304 My rebuttal also explains why two different networks are modeled for the UNE and
305 switched access filings.

306

307 Finally, my testimony rebuts AT&T witness Boyles' claims that ICM models
308 switches that are too large for the number of lines served, and that the GTD-5 is not a
309 forward-looking switch. (Boyles Direct, pp. 10-11).

310

311 **Q. DOES ICM MODEL TOO MANY DLCS IN ITS LOCAL LOOP NETWORK?**

312 A. ICM does not model too many DLCs in its local loop network. While it is true that
313 ICM models more DLCs than are present in Verizon's existing network in Illinois,
314 the conclusion that the cost or number of DLCs is "excessive and imprudent" is
315 unjustified. For one thing, given the 12kf (or 18kf) copper loop length restriction

modeled by ICM, there is no way to model fewer DLCs. More important, however, is the difference between the dollar amount of circuit equipment investment modeled by ICM and the reproduction cost of the existing network. As shown in Rebuttal Attachment DGT-1, for the 12kf, 6 mbps option, ICM's modeled circuit equipment investment is 14 to 16 percent *below* the reproduction cost of the existing circuit equipment investment. For the 18kf option, the modeled investment is *more than 45 percent lower* than the reproduction costs. The contention that ICM models too many DLCs or results in a network that is over-built with inflated costs simply does not withstand scrutiny.

Q. WHY DOES ICM RESTRICT THE COPPER LOOP LENGTH TO EITHER 12 OR 18 KILOFEET?

A. The 12kf, 6 mbps option that the Company filed models a copper loop network that will not impede the provision of advanced data services. As Verizon indicated in its response to Staff data request JZ 3.3(b):

The network modeled by ICM was selected to have the capability of providing advanced services requiring the transmission speed of the most commonly deployed form of xDSL. The FCC's March 31, 1999 order in the Advanced Services docket (CC Docket No. 98-147), adopts the term "xDSL" as the label for advanced service technologies and identifies ADSL as the most commonly deployed of these technologies. (Order at Par. 10, footnote 10). ADSL

339 subscribers generally experience downstream transmission speeds
340 from 1.54 to 6.14 Mbps.

341

342 ICM includes the 18kf copper loop length restriction in order to be consistent with
343 the Revised Resistance Design (RRD) standard used to lay out local loops on a
344 global, or wire-center wide, basis. This standard is used to design local OSP in lieu
345 of the more costly practice of designing loop facilities on an individual, loop-by-loop
346 basis. The RRD standard requires that all copper loops greater than 18kf be loaded.⁴

347 Hence, in order to model a network containing copper loops that do not impede
348 some form of advanced data services – though not those requiring 6 mbps – ICM’s
349 second copper-loop length option restricts copper loops to 18kf.

350

351 **Q. ARE THE WRONG DLCS MODELED IN ICM AS MR. KOCH CONTENDS?**

352 A. No. Mr. Koch claims that ICM should have modeled traditional loop carriers rather
353 than next generation DLCs (NGDLCs). In response to Verizon data request VZ-
354 STAFF 1.04, Mr. Koch gave the SLC-96 as an example of the traditional loop carrier
355 he is recommending. In the same data request response, and in his testimony, he
356 defined a NGDLC in terms of its capability to support a hybrid fiber/copper network
357 and to extend the reach of advanced services to all customers in the wire center.
358 While Mr. Koch is correct that NGDLCs have the capability to accept an optical
359 signal and run on fiber, he has extended the definition too far with respect to the
360 capability to provide advanced services. What distinguishes a NGDLC from

⁴ *Bellcore Notes on the Networks*, Issue 3, December, 1997; pp.7-68 and 7-69.

361 traditional DLCs is the ability to run on fiber and the ability to provide a GR303
362 interface with the switch. The SLC-96 that Mr. Koch cites as an example of a
363 traditional DLC does not have this capability and is not a forward-looking
364 technology.

365

366 **Q. IS MR. HENDRICKS' CONTENTION THAT MANY OF ICM'S DLCS**
367 **"WOULD SERVE ONLY 1, 2, OR A HANDFUL OF CUSTOMERS" VALID?**

368 A. No, it is not. For the retained wire centers under the 12kf options, only 207 DLCs
369 serve 5 or fewer customers, and under the 18kf option, there are only 67 DLCs with
370 5 or fewer customers. These DLCs represent only 4.7 and 3.3 percent of the DLCs
371 modeled by ICM under each option. Moreover, the lines served by these DLCs
372 represent only 0.09 and 0.03 percent of the lines in Verizon's Illinois network,
373 respectively. Even under the 12kf options, less than 1 percent of the lines in ICM's
374 modeled network are served by DLCs with 12 or fewer lines. Mr. Hendricks'
375 contention that many of ICM's DLCs "would serve only 1, 2, or a handful of
376 customers" simply isn't true. Likewise, Mr. Hendricks' concern about the impact of
377 modeling the deployment of small DLCs in sparse population areas is unsupported:
378 if the material and placement costs of the smallest DLC are set equal to zero, the
379 TELRIC of the 2-wire loop drops by \$1.23, or only 4.6 percent. This result is for
380 the 12kf, 6 mbps option. For the 18kf option, the decrease is \$0.37, or only 1.5
381 percent. Clearly, Mr. Hendricks is merely stating his unsupported opinion as fact.

382

383 **Q. WILL VERIZON EVER DEPLOY THE LOCAL OSP NETWORK**

384 **MODELED BY ICM?**

385 A. No, it will not.

386

387 **Q. THEN WHY DOES ICM MODEL SUCH A NETWORK?**

388 A. This network is modeled in order to comply, to the greatest extent possible, with the
389 FCC's requirements for forward-looking economic cost studies. It is no secret that
390 since the passing of the Telecommunications Act of 1996, what constitutes a proper
391 forward-looking economic cost study has been debated before the FCC and
392 numerous state regulatory commissions throughout the country, as well as in various
393 courts. Unfortunately, the FCC's standards on this issue are both unclear and
394 conflicting. For example, at paragraph 685 of the FCC's First Report and Order,⁵ the
395 FCC states:

396

397 This benchmark of forward-looking cost and existing network design
398 most closely represents the incremental costs that incumbents *actually*
399 *expect to incur* in making network elements available to new entrants.
400 Moreover, this approach encourages facilities-based competition to the
401 extent that new entrants, by designing more efficient network
402 configurations, are able to provide the service at a lower cost than the
403 incumbent LEC. We, therefore, conclude that the forward-looking
404 pricing methodology for interconnection and unbundled network
405 elements should be based on costs that assume that wire centers will be

⁵ *Implementation of the Local Competition Provisions in the Telecommunications Act of 1996*, First Report and

placed at the incumbent LEC's current wire center locations, but that the reconstructed local network will employ the most efficient technology for reasonably foreseeable capacity requirements. *(Emphasis added)*.

Additionally, in its Universal Services Order,⁶ the FCC held that

[t]he loop design incorporated into a forward looking economic cost study or model should not impede the provision of advanced services.

Clearly, the FCC has set the costs that an ILEC expects to incur as the standard for forward-looking economic cost studies, and supports its approach by claiming this standard will encourage facilities-based competition by competitors that design more efficient network configurations. Yet, the FCC also requires that the modeled loop network not impede the provision of advanced services, even though the existing network does not meet this requirement. Further, the approach established by the FCC contemplates a reconstructed local network, implying economies of scope and scale that no incumbent will ever realize in the real world. (See Tucek Direct, pp. 22-23). In resolving this conflict in modeling the local loop network in its Synthesis Model, the FCC has opted for a totally hypothetical network. Specifically, the FCC's model places NGDLCs based on a combined size and copper loop-length

Order, FCC No. 96-325, CC Docket Nos. 96-98 and 95-185, 11 F.C.C.R. 15499 (Aug. 8, 1996).

427 constraint, given the existing wire center locations. While Verizon prefers a cost
428 model that is based more closely on the network as it exists in the real world, the
429 FCC's requirements, and the current state of modeling technology, mean that ICM is
430 the best model available to estimate Verizon's forward-looking costs in Illinois.

431

432 **Q. HAS VERIZON FOLLOWED THE FCC'S LEAD IN MODELING**
433 **SWITCHING COSTS?**

434 A. No. The FCC models switching costs on a per-line basis and then arbitrarily
435 partitions these costs between local access and usage. As I explain below in my
436 discussion of Mr. Zolnierек's testimony, except for line termination, switching costs
437 are usage-sensitive and need to be modeled as such. Verizon has chosen to model
438 these costs correctly, using the best available modeling technology. While Mr.
439 Zolnierек may view ICM's approaches to modeling the local loop and switching
440 networks as inconsistent, they in fact represent the best available means of estimating
441 Verizon's costs in Illinois.

442

443 **Q. IS MR. ZOLNIERЕК'S CLAIM THAT ICM USES TWO MODELED LOCAL**
444 **LOOP NETWORKS CORRECT?**

445 A. Yes. In order to estimate the costs of unbundled loops, ICM makes the assumption
446 that all loops served by a DLC are terminated on a Central Office Terminal, or COT.
447 As explained by Verizon witness Dye in his rebuttal testimony, the requirements for

⁶ FCC's First Report and Order on Universal Service, CC Docket 96-45, FCC 97-157 (rel. May 8, 1997) ¶ 250.

unbundling a loop mean that it must be handed off at a voice-grade level. In ICM, loops served by a DLC are connected to the central office via fiber feeder at a DS-1 level, which can carry up to 24 voice transmissions on a single channel. In order to meet the unbundling requirements, ICM uses the COT to terminate the loops so that they can be handed off to the CLEC at a voice-grade level, sometimes called a “DS-0” level of service. For the switched access filing, ICM assumes that the fiber-fed DS-1’s are terminated on the trunk side of the switch, because this is the network configuration that most closely resembles the real world situation under which switched access is provided. Even though the switched access filing corresponds to the “Retail” network, the modeled expenses under both runs exclude avoided retail costs. Also, the common cost allocator is based on the “Retail” configuration.

Q. IS MR. ZOLNIEREK’S CRITICISM OF THIS APPROACH VALID?

A. No, it is not. While it is true that the wholesale network results in a greater level of modeled investment than does the retail configuration, the increase is not significant. Rebuttal Attachment DGT-2 summarizes the differences in the modeled investment for the two affected accounts and for the network as a whole. For the two affected accounts (Digital Electronic Switching and Circuit Equipment), the increase in the modeled investment is less than 2.3 and 1.9 percent for the 12kf and 18kf runs, respectively. For both runs, the increase in *total* modeled investment is less than 0.5 percent.

Q. IS MR. BOYLES’ CLAIM, AT PAGES 10-11 OF HIS DIRECT, THAT ICM

**MODELS BASE UNITS AND REMOTE SWITCHES THAT ARE TOO
LARGE FOR THE NUMBER OF LINES SERVED VALID?**

A. No, it is not. While it is true, for example, that a DMS-100 can be equipped to serve more than 100,000 lines, neither in Verizon's real network nor in the modeled network are these switches equipped to serve the maximum possible number of lines. Mr. Boyles' argument is specious at best – it is equivalent to arguing that someone who only drives 40 miles per hour on city streets has bought too much car because it is capable of speeds in excess of 100 miles per hour. Verizon Data Request VZ-ATT 2.02 referenced Mr. Boyles' criticism that the selected switches were too large, and asked AT&T to identify which switches Mr. Boyles would select to model Verizon's forward-looking switching costs for each of the wire centers in Verizon's Illinois service territory. Mr. Boyles' response did not provide a specific switch type for each of the wire centers as requested, but it did offer a decision rule that would select 5ESS's, DMS-100's, DMS-10's and the corresponding remotes to model Verizon's costs. This response is in direct contradiction to Mr. Boyles' claim that the switching technologies Verizon has selected are too large for the given wire centers based on the maximum number of lines each switch can be equipped for. At best, Mr. Boyles' direct testimony shows that he simply does not understand the difference between the maximum number of lines a particular switch can be equipped for, and the number of lines that are actually equipped. At worst, it shows that he is trying to mislead this Commission.

Q. IS MR. BOYLES' CLAIM, AT PAGE 11 OF HIS DIRECT TESTIMONY,

494 **THAT THE GTD-5 IS NOT A FORWARD-LOOKING SWITCH VALID?**

495 A. No, it is not. While it is true that Verizon last purchased a GTD-5 base unit in
496 Illinois in 1989, this does not mean the technology is not forward-looking.
497 Lucent/AGCS continues to market and support the GTD-5, and Verizon continues to
498 buy remotes. In fact, in April, 1997, BC TEL signed a \$60 million volume purchase
499 agreement with AGCS to purchase GTD-5 Class 5 digital switching equipment and
500 IN products. In May, 2000, both the Michigan Public Service Commission and the
501 Michigan staff concluded that the GTD-5 is a forward-looking switch and should be
502 used to estimate Verizon's switching costs. (Order, Michigan Case No. U-11832, pp.
503 24 and 27).

504

505 **C. Claims that Verizon's Cost Study is not Forward-Looking and Does Not**

506 **Comply with the Commission's Rules are Incorrect**

507

508 **Q. PLEASE SUMMARIZE THE TESTIMONY CLAIMING THAT VERIZON'S**
509 **COST STUDY IS NOT FORWARD-LOOKING AND DOES NOT COMPLY**
510 **WITH THE COMMISSION'S RULES FOR COST STUDIES.**

511 A. At page 16 of his direct testimony, Mr. Koch claims that Verizon's cost study is not
512 forward-looking because it is not based on a projection of demand over any planning
513 horizon, and is instead based on actual line counts. At pages 21 through 25, Mr.
514 Zolnierrek makes the broad claim that the Company's cost study does not comply
515 with the Commission's rules because ICM assumes two different networks for the
516 UNE and switched access filings, and because ICM does not include SS7 Gateways
517 for ISP-bound traffic but does include the GTD-5.

518

519 Ms. Marshall is the only Staff witness to cite specific portions of the Commission's
520 rules in support of her position. Specifically, she cites Part 791.20(c) and 791.80(f) to
521 suggest that the Company's study is not forward-looking because it is based on
522 historical costs. She concludes that because Verizon has not demonstrated that these
523 historical costs are relevant to the study of forward-looking costs, the study is
524 consequently not in compliance with Part 791.80(f). Ms. Marshall further cites Parts
525 791.40(c)(4) and 791.60(b) to suggest that the Company's study is not forward-
526 looking because it relies on historical demand data and does not reflect any increase
527 in demand. Lastly, Ms. Marshall states that in Docket 96-0486 "the Commission
528 found that forecasted budget data should be used for TELRIC purposes" and offers
529 her opinion that budgeted data should be used to perform a forward-looking study.
530 (Marshall Direct, pp. 3-4).

531

532 Finally, Mr. Boyles takes the position that a model incorporating Verizon's
533 engineering practices and operating characteristics is inconsistent "with the proper
534 application of TELRIC methodology, which requires that the costs of an *efficient*
535 carrier be modeled." He never specifically supports how or why Verizon
536 engineering practices and operating characteristics are inefficient and therefore never
537 establishes why this alleged inconsistency exists. Instead, he equates "efficient" with
538 "forward-looking" and cites Part 791.20(c) on the Commission's Administrative
539 rules. (Boyles Direct; pp. 5-6).

540

541 **Q. DOES ICM MODEL THE NETWORK BASED ON FORECASTED LEVELS**
542 **OF DEMAND?**

543 A. No. ICM uses actual access line counts by wire center in order to be consistent with
544 the use of 1999 ARMIS data as the starting point in the development of modeled
545 expenses.

546

547 **Q. DO THE COMMISSION'S ADMINISTRATIVE RULES REQUIRE THE USE**
548 **OF FORECASTED DEMAND DATA?**

549 A. No. Forecasted demand data are mentioned in the rules only with respect to the
550 forward-looking cost of new services. Part 791.40(c)(4) states:

551

552 The LRSIC study shall reflect the demand for the entire service that
553 is affected by the business or regulatory decision at hand. If the
554 LRSIC study is for a new service, the study shall include all demand
555 forecasts used in the computations.

556

557 Note that this rule does not even state that forecasted demand data are required; it
558 merely assumes that forecasted data will be used because the service is new. Further,
559 Part 791.60(b) explicitly allows the use of "demand figures and/or forecast(s)" in
560 LRSIC computations:

561

562 Demand Information. The carrier shall provide the demand figures
563 and/or forecast(s) used in the LRSIC computations and an

564 explanation detailing the explicit and implicit assumptions and
565 methods used to derive the figures and/or forecast(s). Demand
566 forecasts for new services shall reflect total demand for the service,
567 averaged over the projected revenue producing life of the service.

568
569 Again, “forecasted demand data” is mentioned only in connection with new services
570 and, as with the earlier rule, it is only presumed that forecasted data will be used.
571 ICM’s use of actual demand data for the entire network is consistent with the
572 Commission’s rules concerning forward-looking cost studies. Although Mr. Koch
573 may not deem the Company’s study forward-looking because “Verizon did not
574 attempt in any way to project demand” (Koch Direct, p. 16), the Commission’s rules
575 indicate otherwise.

576
577 **Q. IS MR. ZOLNIEREK’S BROAD CLAIM THAT ICM DOES NOT COMPLY**
578 **WITH THE COMMISSION’S RULES SUPPORTED BY HIS TESTIMONY?**

579 **A.** No. He bases this claim on his concern over the two local OSP networks modeled by
580 ICM discussed above. As I explained previously, ICM’s modeled wholesale network
581 configuration reflects the requirement that unbundled loops be delivered to a CLEC
582 at a voice-grade level. The Commission’s rules say nothing about the specific
583 networking assumptions underlying a cost study – they only state that the costs be
584 “calculated as if the service were being provided for the first time and shall reflect
585 planned adjustments in the firm’s plant and equipment” and that they be based on the
586 least-cost technology available whose cost can be reasonably estimated “based on

587 available data.” (Part 791.20(c)) Further, Mr. Zolnierrek’s suggestion that ICM
588 should reflect the use of an SS7 Gateway when the use of such technology is not part
589 of Verizon’s network plans is contrary to the Commission’s rules.

590
591 **Q. DOES ICM COMPLY WITH THE SECTIONS OF THE COMMISSION’S**
592 **RULES CITED BY MS. MARSHALL?**

593 A. Yes. With respect to Part 791.20(c) in particular, ICM calculates costs as if the
594 service were being provided for the first time. The model reflects the forward-
595 looking switches and the existing host/remote relationships because there are no
596 planned adjustments to these characteristics of Verizon’s Illinois network. (As
597 explained above, the local loop network is admittedly hypothetical because of the
598 FCC’s TELRIC requirements and because of the current state of modeling
599 technology). ICM’s modeled network investment is not based on the historical
600 prices paid for plant and equipment, but is instead based on current prices and costs
601 that were reasonably estimated based on the available data.

602
603 With respect to Part 791.80(f), it is true that the operating expenses and other costs
604 modeled by ICM are based on 1999 ARMIS data. However, as I explain below, the
605 1999 ARMIS data are only a starting point and have been adjusted to make them
606 forward-looking. They are relevant to the study of forward-looking costs in this
607 proceeding because what is being estimated is the forward-looking cost of the *entire*
608 network, not just an individual service. Consequently, actual operating expenses for
609 the *entire* company are the best starting point for ICM’s modeled operating expenses.

610

611 **Q. WHAT FORWARD-LOOKING ADJUSTMENTS HAVE BEEN MADE TO**
612 **THE 1999 ARMIS DATA AND TO ICM?**

613 A. As shown in the supporting documentation,⁷ the 1999 ARMIS operating expenses
614 were normalized for two items. The adjustment for account 672860 reflects the
615 removal of a credit for the net settlement gains and curtailment losses on pensions,
616 other post employee benefits, and supplemental employee retirement benefits. The
617 normalization adjustment for account 6212 reflects removal of out-of-period expense
618 true-ups dealing with Local Number Portability (LNP) costs related to 1997 and
619 1998 that were recorded in 1999. A related adjustment to account 2212 (Digital
620 Electronic Switching) has also been made to remove the 1997 and 1998 out-of-
621 period true-ups relating to the LNP investment costs.⁸

622

623 In addition to these normalization entries, the expense inputs have been made
624 forward-looking by eliminating the following asset and expense accounts:

625

- 626 (1) 2211 and 6211 (Analog Electronic Switching);
627 (2) 2215 and 6215 (Electromechanical Switching); and
628 (3) 2431 and 6431 (Aerial Wire).

629

630 Also, the costs modeled by ICM reflect the carrying costs of the 21xx accounts I
631 listed earlier in my testimony. Instead of basing these costs on the embedded plant

⁷ See Attachment D.2 in the file "Section 3 PDF".

632 balances, they were adjusted to a reproduction cost basis using the composite C.A.
633 Turner indexes shown in Rebuttal Attachment DGT-1. Likewise, and as explained
634 below, the denominators of the expense-to-investment ratios used to model operating
635 expenses are based on calibrated reproduction costs rather than on historical book
636 value.

637
638 As acknowledged by Ms. Marshall at page 9 of her direct testimony, ICM's
639 operating expenses have been reduced to reflect estimated savings from the merger
640 between GTE and Bell Atlantic. This adjustment represents 50 percent of the merger
641 savings allocated to Illinois and has reduced the ARMIS operating expenses used by
642 ICM by 3.0 percent.

643
644 Finally, ICM's results have been made forward-looking through the modeling of
645 network investment on the basis of current prices, rather than embedded historical
646 costs.

647
648 **Q. DID THE COMMISSION REQUIRE THAT BUDGETED DATA BE USED**
649 **FOR FORWARD-LOOKING COSTS IN DOCKET 96-0486?**

650 A. No. The Commission only decided that it was permissible for Ameritech to use
651 budgeted data. There was no ruling that use of such data was required for Ameritech
652 or for any other company, including Verizon.

⁸ See Attachment A in the file "Section 3.PDF".

654 **Q. EVEN THOUGH THERE IS NO REQUIREMENT TO DO SO, WHY DIDN'T**
655 **VERIZON USE BUDGETED DATA?**

656 A. Verizon does not budget at the level of detail required to develop the expense inputs
657 required for ICM. Only 38 percent of the operating expenses are directly assigned to
658 ICM's network cost pools based on just the account number. The assignment of the
659 remaining expenses are developed utilizing actual accounting detail at a 6-digit
660 account level by work center. Additionally, certain adjustments are made to the
661 expenses that cannot be developed from the budgeted data. For example, because
662 ICM is used to estimate recurring costs only, expenses related to service-order
663 activity must be removed. This not only requires data at a 6-digit account level, it
664 also requires accounting detail by the charge codes that Verizon's Zone Technicians
665 use to record time worked on service orders. This level of detail goes below the
666 work center level and is not budgeted.

667

668 **Q. WHAT LEVEL OF DETAIL IS CONTAINED IN VERIZON'S BUDGET?**

669 A. Verizon budgets at a 4-digit account level, by work center. Because this level of
670 detail is budgeted only one-year out, it would have been impossible to use budget
671 data for 2003 as Ms. Marshall recommends, even if this budgeted level of detail was
672 sufficient. Moreover, the 2001 budget was not finalized until December, 2000, the
673 month the Company was required to file its study. Due to the time needed to prepare
674 ICM's expense inputs and the rest of the Company's filing, it would have only been
675 possible to use budgeted data for 2000. Consequently, by starting with the 1999
676 ARMIS data and making the forward-looking adjustments I listed above, ICM's

677 expense inputs were reasonably estimated using available data as specified in Part
678 791.20(c) of the Commission's administrative rules.

679

680 **Q. ARE THERE ANY OTHER REASONS WHY IT IS NOT POSSIBLE TO USE**
681 **BUDGETED DATA?**

682 A. Yes. As explained above, the carrying costs of the 21xx accounts, restated on a
683 reproduction cost basis, are included in the per-unit UNEs and switched access costs
684 filed by the Company. Even if all of the obstacles noted above were miraculously
685 swept away, it would not have been possible to estimate the reproduction cost of
686 these assets because the requisite C. A. Turner indices for years beyond 1999 did not
687 exist at the time of the filing. Again, ICM's expense inputs were reasonably
688 estimated using available data.

689

690 **Q. WHY DID VERIZON CHOOSE ARMIS DATA FROM 1999 INSTEAD OF**
691 **2000?**

692 A. There are two reasons. First, as was just noted, the Company was required to file its
693 study no later than December, 2000. The 2000 ARMIS data was not filed with the
694 FCC until March 30, 2001. After the data are filed with the FCC, it takes 90 to 120
695 days to prepare the expenses inputs for ICM. So, it was literally impossible to use
696 2000 ARMIS data. Note that even though 2000 demand data would have been
697 available earlier than the ARMIS data, it still would not have been available in time
698 for the required filing date. In any event, use of 2000 demand data and 1999 ARMIS
699 data would have resulted in a mismatch between the operating expenses and the

700 demand levels that generated them.

701

702 The second reason is related to the sale of the wire centers to Citizens noted earlier.

703 If 2000 ARMIS data had been used, the operating expenses and plant account

704 balances would have reflected two differently sized companies – a much larger

705 company for 11 months, and the existing company for only one month. As explained

706 in my testimony and in Staff data request JZ 1.5, the network modeled by ICM

707 includes the sold wire centers in order to preserve the relationship between the

708 demand data and the ARMIS data, but excludes them in computing the statewide

709 average costs. The latest year available for which the ARMIS data matched the

710 demand data was 1999.

711

712 **Q. IS MR. BOYLES' DISCUSSION, AT PAGE 6 OF HIS DIRECT TESTIMONY,**
713 **RELATING TO EFFICIENCY AND PART 791.20(C) OF THE**
714 **COMMISSION'S ADMINISTRATIVE RULES, RELEVANT?**

715 A. No, it is not. For one thing, as I explained above, Verizon's cost study complies with

716 Part 791.20(c) of the rules. Mr. Boyles seems to be suggesting that ICM somehow

717 includes historical or embedded costs in its output. Again, as I explained above, the

718 1999 ARMIS data have been adjusted to make them forward-looking. Further, the

719 adjusted operating expenses are used as the numerator in expense-to-investment

720 ratios that are applied to the forward-looking investments modeled by ICM on a per-

721 unit basis. There are no historical or embedded costs recovered through these ratios.

722 While he claims that inefficiencies are found in the switching technologies modeled

by ICM, I have shown above that this is not the case. In particular, Mr. Boyles' response to Verizon Data Request VZ-ATT 2.02 shows that he now agrees that at least the DMS-100, DMS-10 and the 5ESS are appropriate switches for Verizon's network.

III. THE OTHER STAFF CRITICISMS ARE UNFOUNDED

A. Mr. Koch's Testimony

Q. WHAT PORTIONS OF MR. KOCH'S DIRECT TESTIMONY DOES THIS SECTION OF YOUR REBUTTAL ADDRESS?

A. This portion of my rebuttal responds to Mr. Koch's comments dealing with advanced services at pages 11 through 15 of his direct testimony. Additionally, at pages 15 through 18 of his direct testimony, Mr. Koch suggests that 2000 census data should have been used to develop ICM's customer location data. I respond to his comments on this topic in this portion of my rebuttal testimony.

Q. CAN THE NETWORK MODELED BY ICM PROVIDE ADVANCED SERVICES, ALSO KNOWN AS xDSL?

A. Yes, but not without additional equipment. There seems to be some confusion regarding what my testimony and the supporting documentation says about the modeled network and advanced services. It was never Verizon's intent to model a network that was completely equipped to provide advanced services. Rather, as

746 stated in Verizon's response to Staff data request JZ 3.3(a), my testimony on this
747 topic refers to

748
749 the local loop facility modeled by ICM. Specifically, the copper
750 loop portion of this facility in the modeled network is capable of
751 transmission speeds of 6.14 mpbs if that signal speed is applied.
752 However, it must be noted that UNE costs in the ICM do not include
753 the cost of the equipment required to generate and apply a signal of
754 that speed to the loop. Additionally, loops falling in the grids (no
755 more than 2 percent of the total grids) that do not meet the 12-
756 kilofoot copper loop length restriction will not have this capability.

757
758 The local loop network modeled by ICM accomplishes the objective of not impeding
759 advanced services through its length restriction on the copper portion of the loop and
760 through its technology choice for the DLCs. The shelves, line cards, and any other
761 equipment needed to provide xDSL are not included in the model because these costs
762 are incremental to xDSL, not to unbundled loops.

763
764 **Q. WHY DID VERIZON FILE A COST STUDY BASED ON A NETWORK**
765 **CONSISTENT WITH 6 MBPS TRANSMISION SPEEDS?**

766 A. As I explained above, and as was explained in the response to Staff Data Request JZ
767 3.3(b), Verizon modeled a network with the capability of providing the transmission
768 speed associated with the most common form of advanced services, ADSL. Mr.

769 Koch is correct that the Public Utilities Act defines advanced services in terms of
770 transmission speeds in *excess* of 200 kilobits per second (kbps). Both of ICM's 12kf
771 options satisfy this requirement, as does the 18kf option. As I explained above,
772 copper loops longer than 18 kilofeet are loaded under the RRD standard, which
773 means that they would not be able to provide the minimum 200 kbps transmission
774 speed required by the Public Utilities Act.

775

776 **Q. SHOULD ICM BE REJECTED BECAUSE THE COMPANY FILED COSTS**
777 **USING THE 12 KF, 6 MBPS OPTION?**

778 A. No, this is not a reason to reject ICM. ICM offers a choice in the transmission speed
779 supported by the modeled network. The 18kf option models a network that will not
780 impede the minimum transmission speed specified by the Public Utilities Act.
781 However, the performance capability of the advanced services declines along with
782 the transmission speed of the copper loop. The choice is not to accept or reject ICM
783 on the basis of the option selected in the Company's filing. The choice is between
784 selecting a modeled network that meets the transmission speed specified by both the
785 FCC's definition of advanced services and the Public Utilities Act, or a network that
786 only meets the requirements of the definition in the Public Utilities Act.

787

788 **Q. IS MR. KOCH'S SUGGESTION THAT VERIZON SHOULD HAVE USED**
789 **2000 CENSUS DATA TO MODEL CUSTOMER LOCATIONS FEASIBLE?**

790 A. No, it is not. TNS Telecoms, the successor company to PNR Associates, no longer
791 produces or markets the business and residential subscriber data by census block that

Verizon used as part of its modeling of customer location. Even if they did, all of the 2000 census data required to produce this information has not yet been released, and once it is released, it would take approximately three months to complete such a project just for Illinois. In addition to the time required to produce the data provided by PNR, an additional 60 days is needed to map this information to the grids used by ICM, and to true up the line counts to actual ARMIS totals for each wire center. Consequently, it is not possible for Verizon to have taken the course of action suggested by Mr. Koch because the required data were not, and still are not, available.

B. Mr. Zolnierrek's Testimony

Q. WHAT PORTIONS OF MR. ZOLNIEREK'S DIRECT TESTIMONY DOES THIS SECTION OF YOUR REBUTTAL ADDRESS?

A. At page 24 of his direct testimony Mr. Zolnierrek relies on differences in the modeled and actual amount of metallic and fiber sheath feet in Verizon's network. At page 26, he recommends that ICM be accepted only if it is modified to produce a single network. At pages 27 through 30, he maintains that ICM does not model switching costs in a manner consistent with how they are incurred. At page 30, he discusses Verizon's response to Staff data request JZ 4.4. My rebuttal testimony responds to all of the above portions of Mr. Zolnierrek's direct testimony.

Q. SHOULD MR. ZOLNIEREK'S COMPARISON OF THE MODELED AND

815 **ACTUAL AMOUNT OF FIBER AND METALLIC CABLE BE A SOURCE**
816 **OF CONCERN FOR THIS COMMISSION?**

817 A. No. While his analysis is accurate as far as it goes, it leaves out one key feature:
818 namely, that the combined total of fiber and copper sheath feet modeled by ICM is
819 1.2 percent less than the actual amount in the network. This illustrates the validity of
820 the road feet data used by ICM to constrain the total amount of copper cable modeled
821 in each wire center. The difference in the mix between copper and fiber cable should
822 neither be surprising nor a cause for concern, since it only reflects the model's use of
823 fiber-fed DLCs and the decrease in multiple sheaths that results from modeling the
824 network as if it were built all at once. Fiber is the forward-looking technology used
825 to carry traffic from a DLC to the central office, and its use by ICM is consistent
826 with the Commission's Administrative Rules.

827

828 **Q. SHOULD THE COMMISSION ACCEPT MR. ZOLNIEREK'S**
829 **RECOMMENDATION THAT ICM BE ACCEPTED ONLY IF IT IS**
830 **MODIFIED TO PRODUCE A SINGLE NETWORK?**

831 A. No. As I explained above, the "Wholesale" local loop network assumes that all
832 loops served by a DLC are terminated on a COT in order that they be handed off to
833 the CLEC at a voice grade level of service. By modeling all such loops in this
834 manner, ICM understates the cost of providing both unbundled and retail loops out of
835 a single network. The reason for this is that it is reasonable to expect the mix of end-
836 users served by Verizon and by CLECs to fluctuate through time. Because Verizon
837 must build and maintain a network that serves both its own and the CLECs' end-user

838 customers, there will be fewer end-users terminated on COTs than the model
839 assumes. Likewise, there will be fewer end-users terminated on the trunk side of the
840 switch than the model assumes in the retail configuration. Consequently, the per-line
841 cost of a COT or trunk-side termination in a single network will be higher than what
842 either modeled network produces.

843

844 **Q. IS MR. ZOLNIEREK CORRECT WHEN HE MAINTAINS THAT VERIZON**
845 **HAS NOT MODELED SWITCHING COSTS IN A MANNER CONSISTENT**
846 **WITH HOW THEY ARE INCURRED?**

847 A. No, he is not. It is true that the results of the Nortel contract and the Lucent and
848 AGCS quotes are expressed on a per-line basis. However, the application of the
849 contract and the development of the quotes are based not only on the total number of
850 equipped lines, but also on such information as the number of trunks, usage per line,
851 and usage per trunk. Mr. Zolnierrek's contention not only flies in the face of what
852 determines the cost of a switch, it is also in direct opposition to the findings of this
853 Commission. For example in ICC Docket 86-0346, the Commission found:

854

855 Flat rate pricing requires a single rate for all customers of a specific
856 class regardless of the amount of service used. This pricing practice
857 ignores the fact that usage of the system results in positive costs.

858

859 **Q. IS MR. ZOLNIEREK CORRECT WHEN HE MAINTAINS THAT WHEN A**
860 **CLEC PURCHASES A PORT FOR A PARTICULAR END-USER, THE CLEC**

861 **SHOULD BE CHARGED ON A PER-LINE BASIS FOR BOTH THE PORT**
862 **AND ALL OF THE ASSOCIATED USAGE?**

863 A. No. Mr. Zolnierrek's argument is based on the fallacy that all end-users exhibit more
864 or less the same usage characteristics. That they do not is one reason why this
865 Commission has long supported a measured service rate structure for local service.
866 If Mr. Zolnierrek's argument had any merit whatsoever, it would follow that local
867 service should be charged on a flat-rate, per-line basis only, since each end-user
868 purchases all of the switching associated with his own port just as the CLEC
869 purchases all of the usage associated the port corresponding to a given end-user.

870

871 **Q. IS MR. ZOLNIERREK CORRECT WHEN HE MAINTAINS THAT SCIS**
872 **ESTIMATES A SWITCH COST FOR THE GLCNILXEDS0 WIRE CENTER**
873 **THAT IS 57 PERCENT GREATER THAN THE AMOUNT PAID FOR THIS**
874 **SWITCH IN 1998?**

875 A. No. This CLLI corresponds to the wire center in Golconda, Illinois. In order to
876 make sure the Commission has a clear understanding of how much was actually paid
877 for this switch and of how much investment SCIS models, I have created confidential
878 Rebuttal Attachment DGT-3. This rebuttal attachment is based on Verizon's
879 response to Staff data Request JZ 4.4. All of the information contained in this
880 attachment was available to Mr. Zolnierrek, or could have been calculated by him.

881

882 Mr. Zolnierrek has based his calculation on an actual amount paid that *excludes* the
883 RTU fees that Verizon paid the vendor under a national contract. This contract

884 provides for a standard set of end-user features by switch type as well as upgrades to
885 the operating system over the life of the contract. These RTU fees are above and
886 beyond those included as part of the switch purchase. In calculating the amount
887 modeled by SCIS, Mr. Zolnierек *included* the RTU fees purchased under the national
888 contract. In other words, Mr. Zolnierек's 57 percent is based on the actual amount in
889 cell C17, and a modeled investment amount in cell E24. The RTU fees that fall
890 under the national contract are actually paid by Verizon to the vendor and should
891 rightfully be included in both amounts. Using the amounts in cells C19 and E24, it is
892 seen that the increase Mr. Zolnierек should have calculated is 34 percent.

893
894 Staff data request JZ 4.4 indicates that the information was requested for Golconda
895 as a "vehicle to explain the SCIS and CostMod estimation approaches." Since the
896 request asks nothing about specific assumptions made by SCIS, but instead only
897 relies on the results produced, it is reasonable to investigate the source of the 34
898 percent variance. Although Verizon's response to the data request provided an
899 explanation of the source of the variance, Mr. Zolnierек did not include this
900 information in his testimony. As shown at rows 33 through 46 of Rebuttal
901 Attachment DGT-3, the variance is due to use of a discount factor in SCIS that is
902 different than what would be realized for a switch configured like Golconda. I
903 address this issue below in my rebuttal of Mr. Boyles' testimony. I show there that
904 Verizon's use of an average discount across all switch sizes for a given switching
905 technology produces lower cost results than if the discounts that varied by line size
906 were used. Consequently, Mr. Zolnierек's concern that SCIS is somehow inflating

907 switch costs is unwarranted.

908

909 **C. Ms. Marshall's Testimony**

910

911 **Q. WHAT PORTIONS OF MS. MARSHALL'S DIRECT TESTIMONY DOES**
912 **THIS SECTION OF YOUR REBUTTAL ADDRESS?**

913 A. At pages 5 and 6 of her direct testimony, Ms. Marshall discusses the proper treatment
914 of costs associated with sporting events, skyboxes, etc. and with costs related to non-
915 product-related corporate image advertising. At pages 7 through 11, Ms. Marshall
916 discusses her concerns with the identification of Verizon's shared and common costs
917 and with the calculation of Verizon's common cost allocator. My rebuttal testimony
918 addresses these portions of her testimony, along with the following issues: (1) the
919 reasonableness of the overall level of Verizon's shared and common costs; (2) Ms.
920 Marshall's recommendation that all of the merger savings and the process re-
921 engineering savings be reflected in the model; (3) Ms. Marshall's contention that an
922 increase in demand will result in lower unit costs because shared and common costs
923 are spread over a larger group of customers.

924

925 **Q. IS MS. MARSHALL CORRECT WHEN SHE SAYS THAT IT IS UNLIKELY**
926 **THAT COSTS RELATED TO THE COSTS OF SPORTING EVENTS ARE**
927 **INCLUDED IN ACCOUNT 6612?**

928 A. No, she is not. As I explained to Ms. Marshall in the discussion she reports, although
929 Verizon recorded these costs in this account, Verizon was unable to identify the

930 dollar amounts associated with these activities included in this account. At Ms.
931 Marshall's request, and in lieu of eliminating the entire account, I developed an
932 adjustment to ICM's expense inputs to eliminate all but the labor portion of this
933 account. The result of this adjustment is the special run described by Ms. Marshall
934 in her testimony.

935

936 **Q. IS MS. MARSHALL CORRECT IN HER CONCLUSION THAT THIS**
937 **SPECIAL RUN DOES NOT PROVIDE A REASONABLE ESTIMATE OF**
938 **THESE COSTS?**

939 A. No, she is not. Her conclusion is based on the belief that such costs are recorded in
940 account 6722 as part of expenses related to "performing public relations and non-
941 product-related corporate image advertising activities." It is true that costs related to
942 corporate image advertising would be recorded in this account. Under Verizon's
943 accounting system, these costs would appear in the 6-digit account numbered
944 672258, Corporate Advertising. For Illinois, no regulated expenses were booked to
945 this account in 1999. Consequently, no further adjustment to ICM beyond the
946 special run is required to address this issue.

947

948 **Q. HOW DOES ICM CALCULATE THE AMOUNT OF "SHARED" EXPENSES**
949 **INCLUDED IN THE TELRIC OR LRSIC OF EACH SERVICE?**

950 A. When the "Shared Costs Included" user option is selected, ICM includes these costs
951 in the numerator of the expense-to-investment ratio for each network cost pool.⁹ The

⁹ Only the shared costs assigned to the network cost pools are part of the expense-to-investment ratios. The

952 shared costs are assigned to each cost pool based on an analysis of the 1999 ARMIS
953 data at a 6-digit account level by work center. This is the same process used to
954 assign the expense portion of direct costs to the same cost pools. The development
955 of the expense-to-investment ratios for the wholesale filing is shown in the
956 supporting documentation in Attachment P, found in the file "Section 7.PDF".
957 Attachment P.1, found in the same file, shows the development of the ratios with
958 "shared" costs excluded. The corresponding attachments for the retail filing are
959 found in the file "Section 8.PDF".

960

961 **Q. WHAT MAKES UP THE COSTS THAT ICM LABELS AS "SHARED" AND**
962 **HOW ARE THEY ASSIGNED TO ICM'S COST POOLS?**

963 A. As noted in the first part of my testimony, one portion of these costs is related to the
964 carrying costs and operating expenses associated with general support assets such as
965 furniture, general purpose computers, and motor vehicles. The assignment of the
966 61xx accounts associated with these assets is based on an analysis of accounting
967 information at a 6-digit level of detail, by work group. For example, if a certain
968 dollar amount of motor vehicle expense is recorded for a work group associated with
969 poles, then that dollar amount is assigned to the pole cost pool. This is the same
970 analysis used to assign operating expenses recorded in the other accounts to the cost
971 pools. The assignments of the 21xx plant accounts follow the assignment of the
972 corresponding 61xx expense accounts.

network cost pools are associated with the physical assets that make up the network: Aerial Copper Cable, Aerial Fiber, Buried Copper Cable, Buried Fiber, Underground Copper Cable, Underground Fiber, Poles, Conduit, Transmission Facilities, and Switching.

973

974 Another portion of these “shared” costs is made up of expenses recorded in the
975 following three 65xx accounts:

976

977 (1) Power Expense (6531);

978 (2) Plant Operations Administration Expense (6534);

979 (3) Engineering Expense (6535);

980

981 Account 6531 records the cost of electrical power used to operate the
982 telecommunications network. Based on an analysis of power usage in a digital
983 central office, 79.4 percent of these costs are assigned to the Switching cost pool and
984 18.8 percent are assigned to the Transmission cost pool. The remainder, less than
985 two percent, is assigned to the other network cost pools. Account 6534 records costs
986 incurred in the general administration of plant operations. Account 6535 records
987 costs incurred in the general engineering of the telecommunications plant which are
988 not directly chargeable to a project. The bulk of these two accounts (98 percent) is
989 assigned to the network cost pools based largely on the distribution of the expenses
990 that are directly assigned. Of this amount, 43 percent is assigned to the six cable cost
991 pools and to the pole and conduit cost pools; 36 percent is assigned to switching and
992 the remainder is assigned to transmission.

993

994 The final portion of the “shared” costs are expenses recorded in the following three
995 67xx accounts:

996

- 997 (1) Human Resources (6723);
998 (2) Information Management (6724); and
999 (3) Other General and Administrative (6728).

1000

1001 Ninety-eight percent of these accounts are treated as common costs by ICM, with the
1002 remainder assigned directly or based on the distribution of the expenses that are
1003 directly assigned.

1004

1005 **Q. ARE THESE SHARED COSTS AS YOU UNDERSTAND THE TERM?**

1006 A. Yes, but only in a very narrow sense. These costs represent resources that are used
1007 to provide two or more services, so they are shared. But, by the same logic, a pole or
1008 a cable sheath is a shared cost since these resources are used to provide unbundled
1009 loops, switched and special access lines, interoffice transport, etc. It is clear that by
1010 modeling the physical network, we can reasonably determine how much of a pole,
1011 for example, is needed on average to provide an unbundled 2-wire loop. I don't
1012 believe that any party can credibly argue that the cost of a pole not be included in the
1013 direct costs of the various services that use poles. So what really is at issue here is
1014 whether ICM's assignment of the costs it labels as "shared" is reasonable. I believe
1015 it is, because it is based on the same process that assigns other operating expenses to
1016 the network cost pools and, ultimately, to the per-unit TELRICs and LRSICs.

1017

1018 **Q. IS IT REASONABLE TO REJECT ICM JUST BECAUSE THERE IS**

1019 **DISAGREEMENT WITH THE ASSIGNMENT OF THESE COSTS?**

1020 A. No. As Ms. Marshall has demonstrated in her testimony, ICM has the flexibility to
1021 include or exclude these costs from the TELRIC and LRSIC estimates. I note,
1022 however, that disagreeing with their assignment is different than disallowing them
1023 altogether. If they are excluded from the per-unit costs, then some mechanism for
1024 their recovery must be developed.

1025

1026 **Q. WHY IS THERE VARIATION IN THE AMOUNT OF THE MARKUPS**
1027 **CALCULATED BY MS. MARSHALL IN SCHEDULES 2 AND 3 OF HER**
1028 **DIRECT TESTIMONY?**

1029 A. This variation is due to the fact that different services use different amounts and
1030 proportions of the plant associated with different cost pools, and to the fact that each
1031 cost pool is assigned a different proportion of the costs ICM labels as “shared,”
1032 based on the analysis of the ARMIS data at a 6-digit account level by work center.
1033 This variation is to be expected and only looks questionable if one assumes these
1034 costs should be spread evenly across the entire network. However, such an
1035 assumption would be incorrect. For example, it makes sense that power expenses
1036 (account 6531) be assigned largely to switching and transmission, since these are the
1037 network components that utilize most of the power.

1038

1039 **Q. DO YOU AGREE WITH MS. MARSHALL’S RECOMMENDATION THAT**
1040 **THE FIXED ALLOCATOR WILL HAVE TO BE RECALCULATED AFTER**
1041 **ALL OTHER ADJUSTMENTS TO ICM HAVE BEEN FINALIZED?**

1042 A. Yes, I do. Examples of changes that would require such a recalculation include
1043 anything that would affect the direct costs, whether it be through the level of
1044 modeled investment or through the amount of operating expenses. Similarly,
1045 reclassification of costs from those included in the denominator of the allocator to
1046 those included in the numerator would also require a recalculation. An example of
1047 this, dealing with the alternative treatment of the costs ICM labels as “shared,” is
1048 shown in Rebuttal Attachment DGT-4. On page one of this attachment, I have
1049 shown the effect of excluding these costs from the TELRICs and LRSICs. The
1050 attachment shows both the effect on the allocator, and on certain LRSIC plus
1051 Common cost results. The allocator increases to 26.89 percent and, in general, more
1052 of the costs in question are assigned to the loop and less to the switch.

1053

1054 **Q. IS THERE ANY OTHER REASON WHY THE FIXED ALLOCATOR**
1055 **SHOULD BE RECALCULATED?**

1056 A. Yes, there is. In developing the expense-to-investment ratios used to model
1057 operating expenses, ICM adjusts the reproduction cost of the existing network so that
1058 it equals the modeled investment for three broad categories of investment:
1059 switching, transmission and outside plant (OSP). (For the wholesale filing, see
1060 Attachment J.4 in file “SECTION 7.PDF” in the supporting documentation. See the
1061 corresponding attachment in the file “SECTION 8.PDF” for the retail network
1062 configuration.) The result of this calibration operation is that the expense-to-
1063 investment ratios do not recover all of the costs that enter into their numerators. The
1064 easiest way to adjust for this calibration shortfall is to modify the fixed allocator by

1065 removing the shortfall from the allocator's denominator and adding it to the
1066 numerator. This is done on page two of Rebuttal Attachment DGT-4. Page three of
1067 this attachment shows the calculation of the calibration shortfall. Note that the
1068 amount of the shortfall varies, depending on whether the costs ICM labels as
1069 "shared" are included or excluded from the per-unit TELRICS and LRSICs.

1070

1071 **Q. IS IT TRUE THAT ICM'S OVERALL LEVEL OF SHARED COSTS IS TOO**
1072 **HIGH?**

1073 A. No, it is not. As I demonstrated in Rebuttal Attachment DGT-4, excluding the
1074 shared costs from the TELRICS and LRSICs calculated by ICM and including them
1075 instead in the fixed allocator, produces a combined allocator for shared and common
1076 that is below the 28.86 percent threshold advocated by Ms. Marshall. Based on her
1077 own recommended standard, the overall level of shared costs determined by ICM is
1078 not too high.

1079

1080 **Q. DO YOU AGREE WITH MS. MARSHALL'S RECOMMENDATION THAT**
1081 **ALL OF THE SAVINGS FROM THE MERGER BETWEEN GTE AND BELL**
1082 **ATLANTIC MUST BE REFLECTED IN THE COST STUDY?**

1083 A. No, I do not. The Order approving the merger between the two companies
1084 specifically states that "We further conclude that 50% of the net merger savings
1085 allocable to the merged companies' jurisdictional operations should be allocated to
1086 Illinois consumers. " (Order, Docket No. 98-0866; Section V.G.5) The expense
1087 inputs to ICM reflect a reduction equal to 50 percent of the merger-related savings,

1088 in keeping with the order approving the merger.

1089

1090 **Q. DO YOU AGREE WITH MS. MARSHALL'S RECOMMENDATION THAT**
1091 **ALL OF THE COST REDUCTIONS RELATED TO PROCESS RE-**
1092 **ENGINEERING BE FULLY REFLECTED IN VERIZON'S COST STUDY?**

1093 A. No, I do not. As explained in Docket 98-0866, these cost reductions stem from
1094 measures taken before the merger announcement. As such, they cannot be properly
1095 characterized as merger savings. In any event, GTE's process reengineering effort
1096 was a three-year program that began in 1994 and ended in 1997, so that any cost
1097 reductions resulting from that effort are fully reflected in the 1999 ARMIS data that
1098 are the starting point for ICM's expense inputs. Consequently, no adjustment
1099 beyond the merger-savings adjustment discussed above is needed to account for
1100 these cost savings.

1101

1102 **Q. DO YOU AGREE WITH MS. MARSHALL'S CONTENTION THAT ANY**
1103 **INCREASE IN DEMAND WILL MEAN THAT VERIZON'S SHARED AND**
1104 **COMMON COSTS WILL BE SPREAD OVER A LARGER POOL OF**
1105 **CUSTOMERS, RESULTING IN LOWER UNIT COSTS?**

1106 A. No, I do not. Her argument rests on the assumptions that shared and common costs
1107 are stagnant, that other costs will not increase, and that the per-unit incremental costs
1108 arising from the increased demand are less than the per-unit costs estimated by ICM.
1109 These assumptions are not supported by Ms. Marshall, and there is no reason to
1110 believe that they are true. For example, account 6275, Legal Expenses, is entirely

1111 assigned to the Common Cost pool in ICM. It is possible for these expenses to grow,
1112 say because of the passage of sweeping landmark legislation, even if the number of
1113 customers declines. Additionally, for the reasons I outlined in my direct testimony,
1114 the costs produced by ICM should be viewed as a lower bound since the model
1115 assumes economies of scope and scale that will not be realized in the real world.
1116 Accordingly, an increase in the number of customers may well be associated with
1117 additional costs that exceed those produced by the model.

1118

1119 **Q. ARE THE SCHEDULES THAT ACCOMPANY MS. MARSHALL'S**
1120 **TESTIMONY CONSISTENT WITH THE COMPANY'S FILING?**

1121 A. They are, with one exception. The rightmost column of Ms. Marshall's Schedule 3
1122 appears to present a composite shared and common allocator based on the LRSICs
1123 with shared costs excluded. A review of this column indicates that it was calculated
1124 by adding Verizon's common costs as a percent of total regulated revenues to the
1125 shared percentages shown in the third column of the schedule. The correct
1126 calculation should have multiplied the 12.39 percent common allocator sponsored by
1127 Mr. Dye times the LRSIC with shared costs included, divided this product by the
1128 LRSIC with shared costs excluded, and added the resulting percentage to the shared
1129 percentages calculated by Ms. Marshall. For example, the total shared and common
1130 percentage for "VG 2 Wire" would be calculated as follows:

1131

1132 (a) $\$27.24 \times 12.39\% = \3.38

1133 (b) $\$3.38 / \$23.77 = 14.20\%$

1134 (c) $14.20\% + 14.60\% = 28.80\%$

1135

1136 The variances in this column are not important with respect to the discussion of
1137 ICM's results contained in Ms. Marshall's direct testimony, since the calculations still
1138 illustrate the point she is trying to make. In my opinion, there is no need to ask Ms.
1139 Marshall to reissue this schedule so long as all parties recognize that the total shared
1140 and common allocator reported in the schedule is not exactly consistent with the
1141 Company's filing.

1142

1143 **D. Ms. Buckley's Testimony**

1144

1145 **Q. WHAT PORTIONS OF MS. BUCKLEY'S DIRECT TESTIMONY DOES**
1146 **THIS SECTION OF YOUR REBUTTAL ADDRESS?**

1147 A. This section of my rebuttal testimony addresses Ms. Buckley's broad charge that
1148 ICM is complicated, difficult to use, and is not flexible. My rebuttal also clarifies
1149 certain statements made by Ms. Buckley concerning ICM versions 4.2 and 4.2a at
1150 page 3 of her testimony.

1151

1152 **Q. IS MS. BUCKLEY CORRECT WHEN SHE SAYS THAT ICM IS**
1153 **COMPLICATED?**

1154 A. Yes, but this is not a model flaw. ICM is complicated because it models a complex
1155 network. As explained in my direct testimony, and in the model documentation,
1156 ICM models Verizon's telecommunications network from the ground up. This

1157 means that it models the amount of distribution cable, the number of poles and
1158 pedestals, the number of cross-connect boxes and DLCs, and the amount of copper
1159 and fiber feeder for every wire center in Verizon's network. It also models the
1160 switching cost for line terminations, usage and features for every wire center, as well
1161 as the facilities required to provide interoffice transport. Including the exchanges
1162 sold to Citizens, this covers a total of 970,673 access lines in 524 wire centers.

1163

1164 **Q. SHOULD ANY PARTY BE SURPRISED THAT ICM IS A COMPLICATED**
1165 **MODEL?**

1166 A. No. Since the initial round of arbitration hearings following the passage of the
1167 Telecommunications Act of 1996, various parties in numerous state proceedings
1168 have developed and advocated a series of increasingly complex models. The
1169 increasing complexity has stemmed not only from competition among the parties, but
1170 also from the increasing demands made upon the models. For example, the
1171 requirements to deaverage costs geographically or to unbundle elements at the
1172 subloop level have placed demands on the models that could not be adequately met
1173 in their earlier stages.

1174

1175 **Q. IS MS. BUCKLEY CORRECT WHEN SHE SAYS THAT ICM IS DIFFICULT**
1176 **TO USE?**

1177 A. No, she is not. ICM is very easy to use. The user interacts with the model via a
1178 graphical interface that is very similar to Microsoft Windows, and many input
1179 changes can be made simply by entering a value or making a selection from the run

1180 time options screens. An example of such a screen is shown in Rebuttal Attachment
1181 DGT-5. This is the run time options screen for the outside plant general settings.
1182 For example, if a user wanted to change the average spacing between poles, he
1183 would simply place his cursor in the window alongside the “Pole Spacing” field and
1184 enter the desired value. The choices for the copper loop length options are located at
1185 the bottom of the screen. Selecting the 18kf option is as easy as clicking the radio
1186 button to the left of the description. The file tree at the left of the screen allows the
1187 user to navigate easily to other areas of ICM to make changes to other run time
1188 options screens, to view or edit tables, or to perform a variety of other tasks. Both
1189 the hierarchical file structure shown here and the interface should be immediately
1190 familiar to anyone who has used Microsoft Windows. The tool bar at the top allows
1191 the user to navigate among ICM’s screens, print the options selected, access an on-
1192 line help facility, and exit the program.

1193

1194 **Q. IS MS. BUCKLEY CORRECT WHEN SHE SAYS THAT ICM IS NOT**
1195 **FLEXIBLE?**

1196 A. No, she is not. ICM is very flexible. Nearly all of the assumptions – such as the
1197 average spacing between poles – that drive decision rules within the model are user
1198 changeable, as are all of the inputs related to material and placement costs. The
1199 inputs that cannot be changed via the run time options screens are contained in tables
1200 that are easily changed. These tables can be changed from within ICM or, if the
1201 changes are numerous or complex, the table can be exported to an external
1202 application, modified, and imported back into ICM. An example of such an external

1203 application is Microsoft Excel, a product that is widely available and used by
1204 professionals throughout the country. For example, if one wanted to examine the
1205 impact of an across-the board increase of 10 percent in material prices, one would
1206 need only to do the following:

- 1207 (1) make a copy of ICM's material database under a new name, such as
1208 NEWMAT.db;
- 1209 (2) point (associate) ICM to this new database;
- 1210 (3) export the database to a comma-separated file and bring it into Excel;
- 1211 (4) increase all of the material inputs by 10 percent using an Excel
1212 spreadsheet formula;
- 1213 (5) cut and paste as values the increased material inputs over the original
1214 inputs;
- 1215 (6) save this file as a comma-separated file and import it back into ICM as
1216 NEWMAT.db and rerun the model.

1217

1218 Any table can be exported to another application, provided that the application is
1219 able to accept comma-separated files. In particular, ICM's output can be extracted
1220 for use in an external application – this is how Ms. Marshall's Schedules 2 and 3
1221 were created. After the two sets of costs were exported to an Excel spreadsheet, she
1222 was able to easily calculate the shared percentages shown in the schedules. It is also
1223 possible to extract ICM's results at the wire center level and perform more complex
1224 analyses than this. For example, the deaveraging analysis sponsored by Mr. Dye in
1225 his direct testimony was accomplished by exporting the 2-wire loop TELRICs by

1226 CLLI into Excel and performing the work there. Indeed, the statewide average
1227 calculation described by Ms. Buckley at lines 158-161 of her direct testimony
1228 involved extracting results at the CLLI level and manipulating them in Excel.

1229

1230 **Q. IN ORDER TO MAKE CHANGES TO INPUT TABLES, IS IT ALWAYS**
1231 **NECESSARY TO EXPORT THEM TO AN EXTERNAL APPLICATION AND**
1232 **IMPORT THEM BACK INTO ICM?**

1233 A. No, it is not. One would simply complete steps (1) and (2) above, make the desired
1234 changes from within ICM, and rerun the model. I note that this will preserve the
1235 original version of ICM's material database. One does not have to export and import
1236 the database in order to accomplish this, contrary to Ms. Buckley's response to
1237 Verizon data request VZ-STAFF 1.19.

1238

1239 **Q. WOULDN'T IT BE EASIER AND MORE FLEXIBLE IF ALL DESIRED**
1240 **CHANGES TO THE INPUT TABLES COULD BE MADE WITHIN ICM?**

1241 A. Well, it is possible to do this, but it is not easier. For example, the across-the-board
1242 change to the material inputs I just described could be accomplished within ICM by
1243 viewing the values from the model, calculating the 10 percent increase for each input
1244 either mentally or using a calculator, and entering the new input values one at a time.

1245 I doubt that any party would deem this to be easier, or more flexible, since the
1246 material database contains 510 records. At lines 119 through 125 of her direct
1247 testimony, Ms. Buckley claims that making input changes in ICM is burdensome
1248 because the values are stored in Paradox databases. Her testimony overlooks the

1249 fact that the data must be stored in some fashion to be used by the model. Verizon
1250 chose the Paradox databases over, say, a simple ASCII file, in order to reduce disk
1251 space needed to store the data and to facilitate the task of processing the information
1252 within ICM's code. Paradox was also chosen over other applications, because the
1253 databases can be distributed and used without the recipient having a license. Ms.
1254 Buckley also overlooks the fact that the ability to export ICM's inputs and outputs to
1255 an external application such as Excel places very few limits on the type of analyses
1256 that can be performed, and allows the user to select a data analysis tool with which
1257 she or he is already familiar. If ICM were entirely self-contained, the types of
1258 analysis that could be performed would be limited, and the user would have to learn
1259 whatever spreadsheet or database tool that might be incorporated in the model.

1260

1261 **Q. PLEASE COMMENT ON THE CHANGES TO ICM'S INPUT TABLES**
1262 **THAT MS. BUCKLEY DESCRIBES AT LINES 110 THROUGH 132 OF HER**
1263 **TESTIMONY.**

1264 A. In response to Verizon data request VZ-STAFF 1.18, Ms. Buckley explained that she
1265 made changes to ICM's placement cost table (ILLBR.db), but observed no changes
1266 in the outputs. To my knowledge, no Verizon employee recognizes the conversation
1267 Ms. Buckley describes in her response. In any event, Verizon has mimicked the test
1268 she describes by decreasing all inputs in the ILLBR.db table by 10 percent. As one
1269 would expect, the resulting costs declined. I note that Ms. Buckley describes a
1270 similar, successful, test at lines 128-130 of her direct testimony.

1271

1272 In her response to Verizon data request VZ-STAFF 1.20, Ms. Buckley listed the
1273 following changes made concerning the test described at lines 130-132 of her direct
1274 testimony:

1275

1276 Ms. Buckley changed the first six positions (in numbers -29, -28, -28,
1277 -28, -28, -28 to all positive numbers) in the column of X coordinate
1278 on the demand table, ildemand.DB.

1279

1280 The change she describes has the effect of moving the corresponding demand units
1281 from the west side of the wire center to the east. Based on the X coordinates given,
1282 only five of the demand units contained any lines, so that moving them has no effect
1283 on the amount of modeled outside plant. Moreover, the CLLI that Ms. Buckley
1284 selected (ABNGILXDRS0) corresponds to one of the wire centers sold to Citizens.
1285 Consequently, the costs for this CLLI do not enter into the calculation of the
1286 statewide averages and no change in these averages would have been observed.

1287

1288 **Q. DID VERIZON ATTEMPT TO MIMIC THE TEST DESCRIBED BY MS.**
1289 **BUCKLEY WITH A WIRE CENTER THAT HAS NOT BEEN SOLD?**

1290 A. Yes. We chose the first wire center in the table that has not been sold,
1291 ACLKILAXRS0, and added 20 to the first six populated demand units for this wire
1292 center. This had the effect of moving the demand units from the west side of the
1293 wire center to the eastern edge. We did not simply change the sign of the X
1294 coordinate, since doing so would have created duplicate records with the same X and

1295 Y coordinates.

1296

1297 **Q. WHAT WERE THE RESULTS OF THIS CHANGE?**

1298 A. The change created a new cluster beyond 12 kf from the central office. The 2-wire
1299 loop cost for the wire center went up by 4.6 percent and the statewide average
1300 increased by less than one hundredth of a percent. While this is not the sort of input
1301 change a user would normally undertake, these results show that Ms. Buckley's test,
1302 if properly designed and implemented, produces results in keeping with expectations.

1303

1304 **Q. BESIDES YOUR TESTIMONY ABOVE AND YOUR DIRECT TESTIMONY,**
1305 **ARE THERE ANY OTHER FACTS THAT THIS COMMISSION SHOULD**
1306 **CONSIDER IN DECIDING IF ICM IS FLEXIBLE AND EASY TO USE?**

1307 A. Yes, there are several. First, while Verizon certainly does not endorse or agree with
1308 the changes proposed by Mr. Boyles, the fact remains that he was able to use ICM in
1309 order to develop and implement his proposed changes.

1310

1311 Second, there is the fact that other Staff members were able to modify ICM and
1312 extract results. In particular, Ms. Buckley's own testimony (lines 135-138) and the
1313 responses to Staff data requests VZ-STAFF 1.11 and 1.21 indicate that Mr. Hanson
1314 was able to run ICM and extract the results needed for Ms. Marshall's Schedule 2.

1315

1316 Third, ICM does not limit the user to the sizes and types of equipment contained in
1317 the filing. As I explain below in my response to Mr. Boyles' testimony, it is easy to

1318 model the placement of a 2-pair drop even though ICM only offers a choice between
1319 3- and 5-pair drops. The same is true with respect to the size of the poles placed by
1320 ICM, or with respect to the size of the DLCs. Indeed, it is even possible to estimate
1321 the impact of not placing the smallest DLC as I did above in my response to Mr.
1322 Hendricks' criticism concerning the number of modeled DLCs.

1323

1324 Fourth, in response to Staff data request JZ 5.11, Verizon explained how it was
1325 possible to impose switching costs as modeled by the FCC onto ICM. Again,
1326 Verizon does not endorse the results of this exercise in any way, but the fact that it
1327 could be accomplished speaks to the flexibility of ICM. In fact, although Ms.
1328 Buckley did not consider this response in her evaluation of ICM, the data request
1329 stated that its intent was to see if ICM was flexible enough to model the desired
1330 switching costs. Similarly, several of the requests made by Staff, (e.g., MAH 1.04)
1331 required Verizon to rerun the model and update some of Mr. Dye's exhibits.

1332

1333 Fifth, ICM allows the user to choose among several options with respect to the
1334 network that is modeled, or with respect to the costs that are included in the per-unit
1335 results. This feature allows the Commission to consider the arguments for or against
1336 each option and then rule accordingly.

1337

1338 Finally, Ms. Buckley's ability to duplicate certain results shows that ICM is not so
1339 complicated that she is unable to reach a judgement as to whether ICM performs its
1340 cost calculations correctly. Indeed, at lines 167-168 of her testimony, she concludes

1341 that her review has revealed nothing which leads her to believe that the model does
1342 not calculate costs correctly.

1343

1344 **Q. PLEASE COMMENT ON MS. BUCKLEY'S SUMMARY, AT LINES 50-64**
1345 **OF HER TESTIMONY, OF THE DIFFERENT VERSIONS OF ICM**
1346 **PROVIDED BY VERIZON AS THEY RELATE TO HER ABILITY TO**
1347 **REVIEW ICM.**

1348 A. Version 4.2a was provided on May 2, 2001, and incorporated three changes. The
1349 first change related to two PDF files that accompanied the original CD provided in
1350 December, 2000. As explained in the transmittal letter signed by Mr. Greg Smith,
1351 the original versions of these PDFs were outdated and did not correspond to the
1352 actual inputs contained in the model's databases. The second change provided a
1353 supporting document for the ICM expense inputs that was inadvertently omitted from
1354 the original CD. The last change related to a coding revision related to the number of
1355 items in a list used by one of ICM's Pascal routines. The revision corrected an out-
1356 of-bounds memory error encountered when the 18kf option was run for Illinois. This
1357 revision did not affect the cost results filed by the Company in December, 2000.
1358 None of these three changes could have had an impact on Ms. Buckley's review of
1359 ICM, since she did not begin that review until June 15, 2001.¹⁰ In any event, the
1360 ICM manuals and user guide reviewed by Ms. Buckley were unaffected by these or
1361 any subsequent revision.

1362

¹⁰ See the response to Verizon data request VZ-STAFF 1.17.

The third version of ICM, Version 4.4, was provided by Verizon on September 7, 2001. This version was triggered by the discovery and correction of an error in the way ICM handled the Tier A and Tier B placement costs for such items as poles, conduit and cable. Several other minor coding changes were also included in Version 4.4, which were completely described in a narrative accompanying, and contained on, the Version 4.4 CD. Other changes were made to the inputs to insure that property taxes were modeled for the correct accounts, and to reflect downstream effects on the fixed allocator used to recover common costs. None of these changes affected ICM's user interface or the manuals reviewed by Ms. Buckley, and none should have had any impact on the review of ICM described by her.

IV. IRCA'S AND AT&T'S CRITICISMS ARE UNFOUNDED

A. Mr. Hendricks' Testimony

Q. WHAT PORTIONS OF MR. HENDRICKS' DIRECT TESTIMONY DOES THIS SECTION OF YOUR REBUTTAL ADDRESS?

A. This section of my testimony discusses Mr. Hendricks' concerns and recommendations regarding ICM's modeling of customer locations, as discussed at pages 7 and 8 of his testimony.

Q. IS MR. HENDRICKS CORRECT WHEN HE CLAIMS THAT ICM IS A PROXY MODEL BECAUSE OF THE INPUTS RELATING TO CUSTOMER

1386 **LOCATION?**

1387 A. No, he is not. If there were any truth whatsoever to his claim, then every model that
1388 I have seen proffered to estimate the forward-looking costs of UNEs would be a
1389 proxy model. Even models that purport to utilize geocoded data of individual
1390 customer locations would be proxy models by the standard in Mr. Hendricks' direct
1391 testimony, since none of these models have a 100 percent geocoding success rate and
1392 must therefore use some sort of surrogate location mechanism. ICM is not a proxy
1393 model for the simple reason that it is company-specific, and is not proffered with a
1394 set of default inputs for use by any company other than Verizon.

1395

1396 **Q. HAS IRCA PROVIDED A DEFINITION OF WHAT MR. HENDRICKS**
1397 **MEANS BY A PROXY MODEL?**

1398 A. Yes, they have. In response to Verizon data request VZ-IRCA 1.01, IRCA provided
1399 the following:

1400

1401 Mr. Hendricks' reference was to proxy models that have been
1402 reviewed by the ICC and the FCC for purposes of calculating
1403 forward-looking costs of carriers in those instances when no
1404 company-specific model was available and/or when the regulatory
1405 body was interested in using a different means than company-specific
1406 cost models for purposes of calculating forward-looking costs for a
1407 carrier. For example, the FCC investigated the BCPM, Hatfield (later
1408 called HAI), and TECM These models are proxy models in the

1409 sense that, to fullest extent possible, they are based on publicly
1410 available information rather than actual company-specific
1411 information. In particular, each of these models approximates
1412 customer location information from publicly available information
1413 rather than through use of actual confidential company records on
1414 customer location.

1415

1416 Mr. Hendricks is correct when he asserts that proxy models are based on publicly
1417 available information to the fullest extent possible, and that they rely on it in lieu of
1418 company-specific information whenever possible. His emphasis on the nature of the
1419 customer location issue is misplaced in this definition, however. The distinguishing
1420 characteristic between a company-specific model and a proxy model relates to the
1421 *nature of all inputs* used – not just those dealing with customer location – and to the
1422 purpose for which the model is proffered. With respect to the nature of the inputs in
1423 particular, the distinguishing characteristic is not whether the information is publicly
1424 available, but whether it is company-specific. For example, ARMIS expense data are
1425 both publicly available and company-specific. Use of such data to develop expense
1426 inputs to a model moves it away from the proxy end of the modeling spectrum and
1427 towards the company-specific end. Virtually all inputs to ICM are company-specific,
1428 and the model is proffered only for the purpose of estimating Verizon’s forward-
1429 looking costs, not those of another company. ICM is the exact opposite of a proxy
1430 model.

1431

1432 **Q. IS MR. HENDRICKS' CONTENTION THAT VERIZON KNOWS WHERE**
1433 **ITS CUSTOMERS ARE LOCATED AND THAT VERIZON SHOULD**
1434 **UTILIZE THIS INFORMATION IN DEVELOPING THE INPUTS TO ICM**
1435 **A VIABLE RECOMMENDATION?**

1436 A. It is not a viable recommendation. Mr. Hendricks has dramatically over simplified
1437 the customer location information that exists in the company records. While
1438 addresses exist in Verizon's internal records, they are not always associated with
1439 actual customer service locations. They may instead only relate to a billing location,
1440 such as a post-office box. Many times the billing location may be a single billing
1441 address for multiple service locations. Even when the address corresponds to the
1442 service location, often it is a rural route address, which does not have a specific
1443 location in terms of latitude and longitude associated with it. Finally, customer
1444 address information is contained in several information systems that are not easily
1445 tied together, and which were never intended to produce location data that could be
1446 used in a model.

1447

1448 **B. Mr. Boyles' Testimony**

1449

1450 **Q. WHAT PORTIONS OF MR. BOYLES' DIRECT TESTIMONY DOES THIS**
1451 **SECTION OF YOUR REBUTTAL ADDRESS?**

1452 A. This section of my rebuttal testimony responds to Mr. Boyles' claims regarding the
1453 alleged inflexibility and closed nature of ICM (Boyles Direct, pp. 5-9) and with his
1454 claims concerning the calculation of switch prices, discounts and RTU fees. (Boyles

1455 Direct; pp. 12-18). I also respond to his criticisms of the processor utilization factors
1456 (PUF), the call completion ratios, and the engineering, furnished and install (EF&I)
1457 factors used by ICM, and with his recommendation concerning marketing costs.
1458 (Boyles Direct, pp. 18-21). Finally, my testimony addresses his proposed
1459 adjustments to ICM's inputs. (Boyles Direct, pp. 21-25).

1460

1461 **Q. PLEASE COMMENT ON MR. BOYLES' CLAIM THAT ICM IS NOT**
1462 **FLEXIBLE AND OPEN.**

1463 A. Mr. Boyles bases his claim that ICM is not flexible largely on his contention that it
1464 would be necessary to manually enter all 18,615 of the records in the switch
1465 investment table if a change is made to the SCIS or CostMod runs. However, this
1466 simply is not true. CostMod allows the user to generate a file that is in the format
1467 used by ICM. SCIS-IN (the SCIS module used to develop feature and usage costs)
1468 allows the user to create a comma-separated file containing the required values that
1469 is readily accepted by ICM. The records generated by these two programs represent
1470 83.1 percent of the total records in the file. An additional 9.4 percent of the records
1471 are not affected by changes in the SCIS or CostMod runs. Only the remaining 7.5
1472 percent, or 1,397 records would require manual entry, and only if the postulated
1473 change was relevant to all DMS-10's, DMS-100's, 5ESS's, and their remotes.
1474 Moreover, SCIS-MO (the SCIS module that produces the remaining 7.5 percent of
1475 the records) generates a text or PRN file containing the values used by ICM.
1476 Developing an interface to load these values into ICM is easily done and can be
1477 accomplished, for example, with a commercially available database program or with

1478 common programming languages such as C or Pascal.¹¹

1479

1480 Mr. Boyles also claims that ICM is not flexible and open to inspection because the
1481 number of user-adjustable inputs is limited to those elements that Verizon has
1482 specified in the model's design. He cites as an example the inability to select a 2-
1483 wire drop. It is true that the run time options screen has only two drop sizes
1484 specified (3-pair and 5-pair). However, as was explained in the response to IRCA
1485 data request 3.17, it is not true that a user cannot model the placement of a 2-pair
1486 drop. All one has to do is replace the material inputs for, say, the 5-pair drop with
1487 the values for the 2-pair drop and then select the 5-pair option. I note also that with
1488 respect to this complaint, Mr. Boyles is adopting a different standard of flexibility
1489 than AT&T has advocated in the past. For example, in Washington Docket WUTC –
1490 960369, AT&T witness Mercer implied that AT&T's model was superior because it
1491 had "many tens of thousands of inputs" even though there were only around 660
1492 inputs "specifically present[ed] for users to vary". (Docket WUTC-960369, Cross
1493 Examination Transcripts of Dr. Robert A. Mercer; p. 371; July, 1997.) Mr. Boyles
1494 now suggests that limiting the number of inputs presented for users to vary is a
1495 model flaw.

1496

1497 Finally, Mr. Boyles claims that there are elements of ICM that are part of its core
1498 processing that cannot be changed by using different input values. As an example,
1499 he cites ICM's use of a K-means clustering algorithm to model the number and

¹¹ A review of Mr. Boyles' work papers relating to his adjustment for getting started costs reveals that he is

1500 locations of DLCs in a wire center. Again, Mr. Boyles is embracing a standard that
1501 is different than that espoused by AT&T in other proceedings. For example, some
1502 versions of AT&T's so-called Hatfield or HAI model placed surrogate geocoded
1503 customer locations uniformly along the boundaries of census blocks and also
1504 combined all geocoded locations into groups using what the model developers
1505 termed a "rasterization" process. Users of these models cannot change these
1506 characteristics via simple input changes. Mr. Boyles' criticism rings hollow because
1507 it is true of every model, including models that AT&T has vigorously argued to be
1508 the best.

1509

1510 **Q. PLEASE COMMENT ON MR. BOYLES' CLAIM THAT HE WAS UNABLE**
1511 **TO AUDIT HOW ICM CALCULATES SWITCHED ACCESS END-OFFICE**
1512 **SWITCHING INVESTMENT.**

1513 A. I have no reason to doubt that Mr. Boyles failed in his effort to do this. However, his
1514 failure is not a flaw of ICM. Rebuttal Attachment DGT-6 is an Excel spreadsheet
1515 that develops the end-office switching LRSIC for Anna, Illinois and then shows how
1516 the statewide average LRSIC is calculated. Note that this attachment is confidential.

1517

1518 **Q. PLEASE COMMENT ON MR. BOYLES' COMPLAINT THAT VERIZON**
1519 **PROVIDED MUCH OF THE SUPPORTING DOCUMENTATION IN PDF**
1520 **FORMAT.**

1521 A. Verizon provided the supporting documentation in PDF format in order to insure that

1522 all parties were viewing the same information in terms of content and location, and
1523 as a more efficient substitute for hard copy documentation filling ten large binders.
1524 This has been a practice that has worked well in other states, allowing parties to
1525 narrow the focus of their requests to those Excel spreadsheets relevant to specific
1526 items. I note that Verizon provided AT&T every underlying Excel spreadsheet that
1527 was requested by name. Even though Mr. Boyles now complains that he was unable
1528 to determine how the processor utilization factors were developed, AT&T did not
1529 specifically ask for the underlying files.

1530

1531 **Q. PLEASE COMMENT ON MR. BOYLES' COMPLAINT THAT VERIZON**
1532 **DID NOT PROVIDE THE CONTRACTS USED TO PURCHASE THE 5ESS**
1533 **OR GTD-5 SWITCHES.**

1534 A. The contracts for the 5ESS and the GTD-5 were not provided because they do not
1535 exist. Verizon purchases these switches based on vendor quotes. The only contracts
1536 related to switching that Verizon has with these vendors are those relating to RTU
1537 fees described above, and those relating to additions to existing switches.

1538

1539 **Q. IS MR. BOYLES CORRECT WHEN HE CLAIMS THAT THE SWITCHING**
1540 **COSTS USED BY ICM ARE OUTDATED?**

1541 A. No, he is not. Mr. Boyles makes this claim based on the date of the contract with
1542 Nortel and the dates of the vendor quotes from AGCS and Lucent. This price
1543 information is consistent with the use of 1999 ARMIS data and reflects what Verizon
1544 pays for switches from these vendors. In fact, as I explain below, the average switch

1545 discounts used by SCIS and CostMod actually understate the forward-looking
1546 switching costs that Verizon faces. Additionally, Mr. Boyles is disingenuous when
1547 he tries to support his claim by quoting Peter Huber and Evan Leo at pages 12 and 13
1548 of his testimony. In quoting their report, Mr. Boyles has omitted their source for the
1549 statement that switching prices have declined and are expected to decline further.
1550 While it is true that Mssrs. Huber and Leo prepared their report in May, 1999, the
1551 source of this data is older – it was taken from a database compiled by Northern
1552 Business Information in January, 1997. Not only does this precede the “outdated”
1553 vendor quotes and contract prices by more than a year, it says nothing specific about
1554 the prices that Verizon faces. Mr. Boyles’ position that switching costs should be
1555 adjusted to reflect an unsupported decrease suggests that his objective is to advocate
1556 reduced costs in whatever manner possible, even at the expense of consistency.

1557

1558 **Q. DOES MR. BOYLES UNDERSTAND THE FUNCTION OF THE DISCOUNT**
1559 **INPUT VERIZON USED IN ITS SCIS AND COSTMOD RUNS?**

1560 **A.** I don’t believe he does. At page 13, he suggests that Verizon should have relied on
1561 current list prices and the actual discounts available from current contracts.
1562 However, the contract with Nortel does not specify a discount from a “list price,” and
1563 there are no specified discounts from “list” for Lucent or AGCS. Verizon faces two
1564 sets of prices related to switching from each of these vendors. The first set relates to
1565 initial switch purchases, and the second set relates to additions to existing switches.
1566 The discount inputs used in the SCIS and CostMod runs were developed to scale the
1567 list prices used in these models to a level comparable to the switching prices Verizon

1568 pays these vendors for an initial switch purchase. ICM's Investment Adjustment
 1569 Factor (IAF) input is used to incorporate the pricing for additions into the switching
 1570 costs used by the model.

1571

1572 **Q. PLEASE DESCRIBE HOW THE DISCOUNTS USED AS INPUTS TO SCIS**
 1573 **AND COSTMOD WERE DEVELOPED.**

1574 A. First, SCIS and CostMod were run with no discount for a set of eight model office
 1575 clusters for the 5ESS, GTD-5 and DMS-100 switching technologies as shown in the
 1576 table below:

	Cluster Size	Base Unit	Remote 1	Remote 2	Remote 3
1577	700	700	----	----	----
1578	1,700	1,700	----	----	----
1579	3,400	3,400	----	----	----
1580	6,300	5,000	1,300	----	----
1581	10,900	8,300	2,600	----	----
1582	18,500	13,300	2,600	2,600	----
1583	36,200	29,200	2,333	2,333	2,333
1584	90,000	60,000	3,750	<== 8 of these remotes	

1587

1588 For the DMS-10, SCIS was run with no discount for the first five model office
 1589 clusters shown above. The usage inputs for each of these SCIS and CostMod runs
 1590 were based on system-wide averages for comparably sized switches. Next, discounts
 1591 were computed for each of the above configurations based on the total modeled
 1592 switch costs and on the switch costs resulting from the vendor quotes and the Nortel
 1593 contract for initial switch purchases. Finally, weighted averages of these discounts

1594 across the cluster sizes were calculated. These weighted averages are the discount
1595 inputs used in the subsequent SCIS and CostMod runs for each Verizon Illinois wire
1596 center.¹²

1597

1598 **Q. IS MR. BOYLES CORRECT WHEN HE STATES, AT PAGE 16, THAT THE**
1599 **AVERAGE DISCOUNT USED BY ICM IS TOO LOW?**

1600 A. No, he is not. Mr. Boyles makes this statement based on the observation that the
1601 realized discount for Golconda is greater than the average discount used by ICM for
1602 this type and size switch. However, Golconda is just one wire center, and the fact
1603 that its realized discount is above or below the average discount does not allow Mr.
1604 Boyles to draw any meaningful conclusion about ICM. Moreover, if the investment
1605 inputs produced by SCIS and CostMod are adjusted to reflect the discount by line
1606 size instead of averaging them across the cluster sizes, the switched access LRSICs
1607 produced by ICM increase on a statewide basis. Specifically, the LRSIC for end-
1608 office switching increases by 13.9 percent, and the LRSIC for tandem switching
1609 increases by 18.8 percent. Hence, the use of system-wide average discounts reduces
1610 the estimated cost of switching in Illinois.

1611

1612 **Q. IS MR. BOYLES CORRECT WHEN HE STATES THAT RTU FEES ARE**
1613 **INCLUDED IN VERIZON'S DISCOUNT CALCULATIONS AND SHOULD**
1614 **NOT BE ADDED AGAIN AS A SEPARATE INPUT TO SCIS?**

¹² The development of these discounts are shown in the files "SCIS CostMod Disc Dev.PDF" and "IAF.PDF" in the supporting documentation. The Excel spreadsheets underlying these files were provided to Staff in response to Staff data request JZ 1.6, and to AT&T in response to AT&T data request ATT013.

1615 A. No, he is not. He bases his statement on the incorrect assumption that the per-line
1616 charge for operating software in the Nortel contract reflects all of the RTU fees
1617 associated with this vendor's switches. As I explained earlier, Verizon purchases
1618 RTU fees from all three vendors, both in connection with the switch purchase and
1619 under a national contract for RTU fees. The RTU fees purchased under the national
1620 contract are above and beyond those included as part of the switch purchase and
1621 provide for a standard set of end-user features by switch type as well as upgrades to
1622 the operating system over the life of the contract. These RTU fees vary by switch
1623 type and are actually paid by Verizon to the vendor.

1624

1625 **Q. PLEASE DESCRIBE THE PURPOSE OF ICM'S INVESTMENT**
1626 **ADJUSTMENT FACTOR INPUT AND EXPLAIN HOW IT WAS**
1627 **DEVELOPED.**

1628 A. The discount inputs described above reflect only the prices for initial switch
1629 purchases. ICM's IAF input is used to reflect the prices for additions, since the cost
1630 of every switch in Verizon's Illinois network reflects both sets of prices. The factor
1631 is calculated for each of the base unit line sizes shown above. Line and trunk growth
1632 for each base unit is calculated over a six-year timeframe using Illinois-specific
1633 growth rates, and are priced as additions to existing switches. The IAF input for
1634 each base-unit and line-size combination is calculated as the present value of the
1635 purchase cost of the initial switch plus the additions, divided by the initial switch
1636 cost. The outputs of SCIS and CostMod, which only reflect the initial switch pricing,
1637 are multiplied by this factor to produce a blended switch cost that reflects the pricing

1638 for both initial switch purchases and for line additions.

1639

1640 **Q. DOES MR. BOYLES UNDERSTAND THE PURPOSE OF ICM'S IAF INPUT?**

1641 A. I don't believe he does. At page 17 of his testimony, Mr. Boyles states that Verizon
1642 employs the IAF input in an attempt to reflect growth in ICM's calculations. This is
1643 not true – as I just explained, the IAF input is used only to produce a blended switch
1644 cost that reflects the pricing for both initial switch purchases and for line additions.
1645 Its purpose is not to model the impact of forecasted line growth by wire center, and
1646 Mr. Boyles' comments about installing only enough lines to handle current demand
1647 are consequently not relevant. Likewise, his suggestion that the present value of the
1648 additional lines be included in the denominator of the cost-per-line calculations
1649 should be disregarded by the Commission. For one thing, there are no cost-per-line
1650 calculations contained in the development of the IAF input. Additionally, Mr.
1651 Boyles' suggestion would only make sense if one were computing an average cost
1652 per line over the entire life of the switch. In order to do this, one would need to
1653 extend the analysis beyond the six-year timeframe used by Verizon, and include *all*
1654 of the additional vendor equipment that would be needed over the life of the switch.
1655 The line and trunk additions used in the development of the IAF inputs do not
1656 include such items as additional host/remote links, software upgrades or additional
1657 network paths. In order to implement Mr. Boyles' suggestion, these investments
1658 would have to be forecasted and included in the development of the IAF inputs.
1659 Finally, as I explain below, Mr. Boyles has failed to recognize the linkage between
1660 the IAF and EF&I inputs. Any changes in the IAF inputs need to be accompanied by

1661 corresponding changes in the EF&I inputs.

1662

1663 **Q. IS MR. BOYLES' CLAIM THAT THE SWITCH COSTS PER LINE**
1664 **GENERATED BY SCIS AND COSTMOD ARE HIGHER THAN VERIZON'S**
1665 **"TARGET" PER-LINE SWITCH COSTS VALID?**

1666 A. No, it is not. A review of Mr. Boyles' responses to Verizon data requests VZ-ATT
1667 2.04 and 1.01 reveals that he has based this claim on a comparison of the per-line
1668 costs for each of the model office clusters described above with the corresponding
1669 per-line costs produced by SCIS and CostMod. Such a comparison is invalid for
1670 several reasons. First, the mix of host and remote lines underlying the modeled
1671 clusters differs from that of the wire centers in Illinois. Second, line-size is not the
1672 only determinant of switch costs – the usage characteristics of each switch are
1673 equally important. This can be seen by running a regression of cost-per-line on line
1674 size and on indicator variables for the switch technologies used by Verizon in
1675 Illinois. The results of this regression analysis show that switch technology and line
1676 size explain only 52 percent of the variation in switching costs for Verizon's base
1677 unit switches, and only 66 percent of the variation in switching costs for the remote
1678 switches.¹³ Finally, Mr. Boyles' claim is based on the false premise that there is
1679 some target per-line switching cost that Verizon is endeavoring to hit. This simply
1680 isn't true -- the values that Mr. Boyles has characterized as "targets" are only used to

¹³ The dependent variable in each of these regression equals the modeled investment produced by SCIS and CostMod divided by total switched lines. The independent variables include total switched lines and four indicator variables for the 5ESS, the GTD-5, the DMS-100 and the DMS-10. The indicator variables take the value of 1 or 0, according to the switch type for each wire center. Because they sum to one for each observation, the constant term was omitted from the estimation process. Only wire centers that have not been sold were included in the dataset.

1681 calculate the discount inputs used in the SCIS and CostMod runs. It would be
1682 incorrect to force the costs produced by SCIS and CostMod to equal these amounts
1683 because doing so ignores the costs differences stemming from the host/remote mix,
1684 and from the usage characteristics for each wire center.

1685

1686 **Q. DO SWITCHES ALWAYS LINE-EXHAUST AS MR. BOYLES SUGGESTS?**

1687 A. No, they do not. Contrary to Mr. Boyles' testimony, switches are limited by both
1688 usage and termination capacity. Processors are replaced periodically in switches
1689 because they either exhaust or do not have the capacity for new features and
1690 functions. In extreme cases, the switch may have to be replaced by a switch with a
1691 larger capacity processor. For example, a DMS-10 may be replaced by a DMS-100,
1692 not because of line-exhaust, but because the DMS-10 processor did not have capacity
1693 to handle the amount of traffic generated in the switch -- even though the line
1694 capacity was within the capacity range of a DMS-10. Other switches, such as a
1695 GTD-5, that employ a more distributed processor arrangement may have additional
1696 processors added as the load on the processors increases. Similarly, there are
1697 occasions when 5ESS switches require using switching modules at less than their
1698 designed line capacity due to processor limitations. Mr. Boyles is just wrong when
1699 he suggests that processors do not exhaust and that their costs are fixed.

1700

1701 **Q. ARE THE PROCESSOR UTILIZATION FACTORS (PUF) USED IN SCIS**
1702 **EXTREMELY LOW AS MR. BOYLES CONTENDS?**

1703 A. No, they are not. As I explained above, switches can and do exhaust because of both

1704 line and processor limitations. The PUF inputs calculated by Verizon and input into
1705 SCIS are consistent with processors reaching exhaust and having to be replaced. The
1706 PUF inputs calculated for use in SCIS appear low because the inputs only reflect the
1707 call processing portion of the available real time. For example, in the DMS-10
1708 switch, 35 percent of the processor real time is used for administrative tasks such as
1709 table updates, switch diagnostics and maintenance functions. So, a PUF input of 10
1710 percent corresponds to an overall processor utilization of 45 percent.

1711

1712 **Q. IS IT TRUE THAT SCIS AND ICM USE DIFFERENT VALUES FOR CALL**
1713 **COMPLETION RATIOS?**

1714 A. Yes, it is. The call completion ratios used in SCIS-IN were set at 100 percent while
1715 the corresponding user-adjustable input in ICM was filed as 65 percent. The reason
1716 for this is to allow the user to vary the call completion ratio without having to rerun
1717 SCIS-IN. Using a ratio other than 100 percent in SCIS-IN as Mr. Boyles suggests
1718 would only increase the unit investments that are used as ICM inputs, thereby
1719 increasing the costs produced by ICM.

1720

1721 **Q. SHOULD MR. BOYLES' ELIMINATION OF ALL SALES, MARKETING**
1722 **AND ADVERTISING COSTS FROM THE SWITCHED ACCESS LRSICS BE**
1723 **ADOPTED BY THE COMMISSION?**

1724 A. No. Mr. Boyles bases his recommendation on the unsupported claim that Verizon
1725 does not incur marketing costs for switched access. However, this is simply not the
1726 case. The inputs used by ICM to model sales, marketing and advertising (SMA)

1727 costs are based on the expenses recorded in three accounts:

1728

1729 (1) Product Management (account 6611);

1730 (2) Sales (account 6612); and

1731 (3) Product Advertising (account 6613).

1732

1733 Account 6611 includes the costs incurred in performing administrative activities
1734 related to marketing products and services. These activities include competitive
1735 analysis, product and service identification and specification, test market planning,
1736 demand forecasting, product life cycle analysis, pricing analysis, and identification
1737 and establishment of distribution channels. Examples of specific groups and
1738 activities within this account that relate to switched access include the Market
1739 Strategies group which is responsible for carrier market analysis and customer
1740 segmentation, and the Network Access Services group which is responsible for the
1741 management of the network access functions, including allowing other carriers'
1742 access onto Verizon's network.

1743

1744 Account 6612 includes costs associated with the determination of individual
1745 customer needs, development and presentation of customer proposals, sales order
1746 preparation and handling, and preparation of sales records. Examples of specific
1747 groups and activities within this account that relate to switched access include the
1748 National Sales Account group which is responsible for network access sales to other
1749 carriers, including AT&T, MCI, and Sprint. These activities include sales, sales

1750 follow-up, customer service, and customer assurance. Also, Carrier Operations is
1751 responsible for running the day-to-day activities of the carrier market business
1752 segment, including operations support.

1753

1754 Account 6613 includes costs incurred in developing and implementing promotional
1755 strategies to stimulate the purchase of products and services. This account excludes
1756 nonproduct-related advertising, such as corporate image, stock and bond issue and
1757 employment advertisements. Examples of specific groups and activities within this
1758 account that relate to switched access include the Product Marketing group which
1759 acts as the communications liaisons for Verizon to plan and coordinate direct
1760 marketing efforts for all carrier markets customers. Product Marketing deals
1761 primarily with Product Management in coordinating new product introductions and
1762 specific product promotions as well as other efforts.

1763

1764 Mr. Boyles' response to data request VZ-ATT 2.05 indicates that, in lieu of
1765 determining which portion of the above accounts should be excluded from switched
1766 access costs, he simply eliminated all of the dollar amounts labeled as marketing
1767 costs. Once again, Mr. Boyles' recommendation suggests that his main objective is
1768 to advocate reduced costs in whatever manner possible.

1769

1770 **Q. DO THE SMA INPUTS USED BY ICM TO DEVELOP SWITCHED ACCESS**
1771 **COSTS RECOVER ALL OF THE COSTS RELATED TO THE ABOVE**
1772 **ACCOUNTS?**

1773 A. No, they do not. Only 28 percent of account 6611, 12 percent of account 6612, and 4
1774 percent of account 6613 were used in the development of the SMA inputs relevant to
1775 switched access. The remainder of these accounts was used to develop SMA factors
1776 related to retail services such as residential and business basic exchange service, and
1777 special access services.

1778

1779 Additionally, the SMA inputs were developed as a percent of revenues but are
1780 applied to the total of depreciation, return, taxes, maintenance and support, and
1781 billing and collection expenses. Consequently, there is a built-in shortfall in the
1782 recovery of the SMA costs. This is shown by the following equations:

1783

1784 (a) $\text{SMA Factor} = \text{SMA Costs} / \text{Revenues};$

1785 (b) $\text{Revenues} = (\text{SMA Costs} + \text{Remaining Direct} + \text{Common Costs}).$

1786

1787 Multiplying equation (b) by equation (a) produces:

1788

1789 (c) $\text{SMA Costs} = (\text{SMA Factor} \times \text{SMA Costs}) + (\text{SMA Factor} \times$
1790 $\text{Remaining Direct}) + (\text{SMA Factor} \times \text{Common Costs}).$

1791

1792 Solving for SMA Costs produces:

1793

1794 (d) $\text{SMA Costs} = [(\text{SMA Factor} \times \text{Remaining Direct}) + (\text{SMA Factor} \times$
1795 $\text{Common Costs})] / (1 - \text{SMA Factor})$

1796

1797 Because ICM models SMA costs just as the first term in the numerator of equation
1798 (d), there is an inherent shortfall in the amount of such costs included in the
1799 switched access LRSICs and UNE TELRICs. Based on the Company's filed inputs,
1800 the shortfall equals 14 percent for the switched access LRSICS.

1801

1802 **Q. SHOULD THE COMMISSION ADOPT MR. BOYLES'**
1803 **RECOMMENDATION CONCERNING THE ENGINEERING, FURNISHED**
1804 **AND INSTALLED (EF&I) FACTORS?**

1805 A. No, they should not. Mr. Boyles has based his recommendation on his unsupported
1806 opinion that ICM's EF&I inputs appear to be too high. He then suggests that the
1807 combined EF&I input for each switch type and line size be set at 30 percent based
1808 only on a recommended decision by an Administrative Law Judge (ALJ) in an as yet
1809 undecided case before the New York Public Service Commission. Not only is the
1810 ALJ's decision on this issue badly reasoned, Mr. Boyles has also not considered
1811 whether the basis underlying the 30 percent EF&I factor is consistent with ICM's
1812 EF&I inputs.

1813

1814 **Q. IS THE 30 PERCENT CONSISTENT WITH ICM'S EF&I INPUTS?**

1815 A. No, it is not. In the New York proceeding, AT&T initially proposed that Verizon
1816 New York's EF&I factor be reduced to 25 percent. This 25 percent was made up of
1817 two components:

1818

- 1819 (1) 15 percent for vendor engineering and installation; and
1820 (2) 10 percent for Verizon New York's own engineering and installation.

1821

1822 In explaining the recommended 30 percent EF&I, the ALJ wrote:

1823

1824 AT&T's 10% figure is not well supported and seems unduly low, but
1825 in view of the record and Verizon's burden of proof, a telephone
1826 company engineering and installation factor of 15% appears fair and
1827 reasonable, making for an overall EF&I factor of 30% rather than
1828 Verizon's proposed 43.5%.

1829

1830 It is clear that the 30 percent only reflects engineering and installation. Instead of
1831 comparing the 30 percent value to ICM's total EF&I inputs, Mr. Boyles should have
1832 compared it to the portion corresponding just to engineering and installation labor.
1833 Across all of the retained wire centers in Verizon's Illinois network, the average of
1834 the engineering and installation labor components is 31.3 percent, nearly equal to the
1835 30 percent espoused by Mr. Boyles.

1836

1837 **Q. ARE THERE ANY OTHER REASONS WHY MR. BOYLES' 30 PERCENT**
1838 **RECOMMENDATION SHOULD BE DISREGARDED?**

1839 A. Yes, there are. First, it is at odds with the FCC's stated intent that the TELRIC
1840 standard reflect the costs ILECs *actually expect to incur* in making network elements
1841 available to new entrants. The 30 percent is not based on any data relevant to

1842 Verizon Illinois whatsoever and, consequently it is not relevant to the costs that
1843 Verizon Illinois will incur.

1844

1845 Second, Mr. Boyles' recommendation ignores his proposal that ICM's IAF factor be
1846 reduced to reflect his proposed switching costs. ICM's EF&I inputs are based on
1847 material investments that include the application of the IAF input. If the IAF input is
1848 reduced, then the EF&I factors must be increased accordingly. Even the ALJ in the
1849 New York case recognized the linkage between the EF&I input and the switch
1850 investment upon which they are based. In footnote 275 of his recommended
1851 decision, the ALJ wrote:

1852

1853 The 30% factor should be computed with reference to Verizon's
1854 claimed switching material costs. There is no basis for assuming that
1855 the lower material cost I am recommending will result in lower EF&I
1856 costs in absolute terms, so the EF&I percentage, computed with
1857 reference to the recommended material costs, will be higher than
1858 30%.

1859

1860 Mr. Boyles' failure to acknowledge the relationship between his IAF and EF&I
1861 proposals again suggests that his objective is to advocate reduced costs in whatever
1862 manner possible, even at the expense of consistency.

1863

1864 Third, Mr. Boyles has proposed a downward revision in ICM's EF&I inputs that far

1865 exceeds the 135 basis point decrease recommended by the ALJ for Verizon New
1866 York. The average EF&I input across all of Verizon's Illinois switches is 51.8
1867 percent. Thus, Mr. Boyles' proposal represents a decrease of 218 basis points, more
1868 than 1.6 times as great.

1869

1870 Finally, Mr. Boyles proposed adjustment is equivalent to setting ICM's combined
1871 EF&I input to 30 percent across the board, regardless of switch type or size. This is
1872 not a realistic proposal, since the amount of EF&I costs is not a constant percentage
1873 across all switches. For example, even though the relative amount of engineering
1874 cost declines with switch size, Mr. Boyles' proposal implies that it does not.
1875 Similarly, the amount of engineering and installation labor varies across switch
1876 vendors, and Mr. Boyles' proposal ignores this relationship.

1877

1878 **Q. ARE MR. BOYLES' ADJUSTMENTS TO THE CALL SETUP**
1879 **INVESTMENTS JUSTIFIED?**

1880 A. No, they are not. CostMod does not assign the costs identified as getting started
1881 costs exclusively to usage as does SCIS – the portion of these costs that are
1882 associated with line terminations are assigned to line termination costs.
1883 Consequently, Mr. Boyles' adjustments to the GTD-5 switching investments are
1884 incorrect and unwarranted.

1885

1886 More important, only a fraction of the costs that SCIS identifies as getting started
1887 costs are associated with line terminations. By excluding one hundred percent of

1888 these costs from usage, Mr. Boyles' adjustment is guilty of the same flaw he charges
 1889 SCIS with and should be rejected by the Commission.

1890

1891 **Q. HOW SIGNIFICANT IS THE ALLEGED FLAW CONCERNING SCIS'S**
 1892 **ASSIGNMENT OF GETTING STARTED COSTS?**

1893 A. It is not very significant at all, certainly not as significant as Mr. Boyles' "correction"
 1894 would indicate. I have identified the proportion of getting started costs attributable
 1895 to line termination for each of the three switching technologies whose costs are
 1896 modeled by SCIS. Using the getting started costs identified by Mr. Boyles in his
 1897 work papers,¹⁴ I recalculated the adjustment necessary to remove just the line
 1898 termination portion. The table below shows the results for Mr. Boyles' "correction"
 1899 and for the adjustment that only excludes the line termination portion.

1900

1901		End Office	Tandem
1902		<u>Switching</u>	<u>Switching</u>
1903	Filed LRSIC	0.005369	0.002047
1904	Boyles' Adjustment	0.002676	0.001357
1905	Pct Change from Filed	-50.2%	-33.7%
1906			
1907	Line Term Only Removed	0.005167	0.001998
1908	Pct Change from Filed	-3.8%	-2.4%

1909

1910 It is clear from the above that Mr. Boyles has greatly over-estimated the impact of
 1911 SCIS's treatment of getting started costs. His proposed decreases in costs are more

¹⁴ The results reported here are predicated on finding no errors other than erroneous assumptions in Mr. Boyles' getting started adjustment. Note that the results reported for Mr. Boyles' correction do not include

1912 than 13 times greater than the decreases that result when only the line termination
1913 portion of the getting started costs are excluded from usage.

1914

1915 **Q. WHAT IS THE IMPACT ON THE PORT TELRIC THAT RESULTS FROM**
1916 **THIS RECLASSIFICATION OF GETTING STARTED COSTS?**

1917 A. If only the line termination getting started costs are excluded, then the 2-wire port
1918 TELRIC increases by \$0.11 or 5.1 percent. If Mr. Boyles' adjustment is made,
1919 excluding that for the GTD-5's, the TELRIC increases by \$1.06, or 48.5 percent.

1920

1921 **Q. SHOULD THE COMMISSION ADOPT MR. BOYLES' ADJUSTMENT TO**
1922 **ICM'S IAF INPUT?**

1923 A. No. Mr. Boyles' analysis contains several errors and is conceptually flawed. For
1924 example, there are numerous instances where he used a per-line investment based on
1925 a host/remote cluster for a wire center that is a stand-alone base unit, and vice versa.
1926 There are also many instances in which he used a per-line investment corresponding
1927 to a cluster size smaller than the total of the host and remote lines for a group of wire
1928 centers. Finally, Mr. Boyles entered his proposed values for the IAF inputs in the
1929 ILSWINVr.db table, and set the corresponding input in the ILEFI42.db table equal to
1930 one. As a result of this error, Mr. Boyles did not obtain his intended results. Instead,
1931 the results reflect only the switching investments produced by SCIS and CostMod,
1932 along with his other modifications to the EF&I inputs and to the call setup
1933 investments. I note that these errors are Mr. Boyles' alone and are not indicative of

any of the other adjustments he has proposed in his testimony.

1934 any flaw in ICM.

1935

1936 **Q. WHY IS MR. BOYLES' ADJUSTMENT TO ICM'S IAF INPUT**
1937 **CONCEPTUALLY FLAWED?**

1938 A. Mr. Boyles' recommendation would model switching costs as if switches were
1939 placed in each wire center solely on the basis of the per-line costs developed for the
1940 model clusters described above. However, as I explained earlier, the costs associated
1941 with the model clusters are not "targets" that ICM is seeking to hit, nor do they
1942 account for the variation in switching costs due to the usage characteristics or the
1943 host/remote mix found in Verizon's Illinois wire centers. Additionally, Mr. Boyles'
1944 use of the average per-line cost for each cluster, rather than the per-line cost for each
1945 base unit or remote, biases his results downward. Mr. Boyles' proposal would also
1946 result in more than eighty percent of the wire centers being served by a Nortel
1947 switch. This greatly increases the reliance of Verizon Illinois on a single vendor.
1948 Mr. Boyles' recommendation is also flawed because he has not considered whether
1949 Nortel and Lucent could in fact provide the 270 base units and remotes necessary to
1950 implement the proposal.

1951

1952 While any of these flaws are sufficient for the Commission to reject Mr. Boyles'
1953 recommendation, the most serious flaw is that Verizon is simply not going to replace
1954 the switches in its wire centers with the switch with the minimum of the so-called
1955 "target" cost per line, even if these "targets" were indicative of the cost of doing so.
1956 Mr. Boyles' proposal is analogous to AT&T's past proposals with respect to the

1957 sharing of buried local outside plant facilities. In other jurisdictions -- for example,
1958 Florida -- AT&T has argued that the modeled sharing percentage for buried plant
1959 should greatly exceed actual experience because sharing opportunities will be greater
1960 in an unbundled environment, and because opportunities exist for sharing with other
1961 industries that are greater than have been experienced in the past. Such proposals are
1962 ludicrous on their face, as the Florida Commission found:

1963

1964 While this proceeding is to determine the cost of a forward-looking
1965 scorched node network, there needs to remain a basis in reality if the
1966 costs developed for the network are to have any relevance to the cost
1967 of basic local telephone service. We believe that assuming sharing
1968 percentages which require, for example, power and cable TV
1969 companies to rebuild their networks so that more of the cost of a
1970 telephone network can be shifted to other industries, means a network
1971 severed from reality. (Order, Docket No. 98-0696TP; p. 129;
1972 January, 7, 1999).

1973

1974 Mr. Boyles' IAF adjustment adopts a similar, scorched-node approach that has no
1975 basis in reality and should be rejected out of hand.

1976

1977 **V. SUMMARY**

1978

1979 **Q. PLEASE SUMMARIZE THE PORTION OF YOUR REBUTTAL**
1980 **TESTIMONY DEALING WITH THE MAJOR CRITICISMS OF ICM.**

1981 A. The main criticisms levied against ICM are unsupported and without merit.
1982 Specifically:

1983 (1) ICM does not produce a gold-plated network and it does not produce costs that
1984 are too high. The investment modeled by ICM is within 1 percent of the
1985 reproduction cost of the entire network, and is less than the reproduction cost for
1986 switching and for circuit equipment.

1987
1988 (2) Simple comparisons of the costs produced by ICM to existing rates are flawed
1989 because they do not account for differences in the underlying cost
1990 methodologies. When these differences are recognized, it is seen that the cost
1991 increases are either insignificant or nonexistent.

1992
1993 (3) The local OSP network modeled by ICM is the correct one, given the FCC's
1994 requirements for TELRIC studies and the current state of modeling technology.
1995 ICM does not model too many DLCs, and the NGDLCs modeled by ICM are the
1996 correct forward-looking technology. Moreover, the "traditional" loop carrier
1997 advocated by Mr. Koch is not a forward-looking technology.

1998
1999 (4) Contrary to Mr. Boyles' testimony, the GTD-5 is a forward-looking switch and
2000 ICM's use of it, along with the 5ESS, the DMS-10, and the DMS-100 is correct.

2001 In particular, Mr. Boyles is simply wrong when he claims that these switches are
2002 too large for the wire centers Verizon serves in Illinois.

2003

2004 (5) There is no requirement that a forward-looking cost study be based on forecasted
2005 demand data or budgeted expense data. Moreover, ICM's use of 1999 ARMIS
2006 data – with forward-looking adjustments – is correct and relevant to this docket
2007 because the costs being estimated are the costs of the entire network, not just a
2008 single service.

2009

2010 (6) No party has shown that ICM and the Company's cost study are not in
2011 compliance with the Commission's Administrative rules. To the contrary, I have
2012 shown that each claim of noncompliance to be wrong and unsupported.

2013

2014 **Q. PLEASE SUMMARIZE THE PORTION OF YOUR REBUTTAL**
2015 **TESTIMONY DEALING WITH MR. KOCH'S OTHER CRITICISMS OF**
2016 **ICM.**

2017 A. The Commission should disregard Mr. Koch's recommendation that none of the local
2018 loop networks resulting from ICM's three copper loop length choices be accepted.
2019 All three of ICM's copper loop length restrictions model a local loop network that
2020 will not impede advanced services. Further, the 18kf option complies with the
2021 Revised Resistance Design standard used to lay out local loops on a wire-center wide
2022 basis. The choice faced by the Commission is between a modeled network that
2023 meets both the FCC's definition and that contained in the Public Utilities Act (ICM's

2024 12kf, 6 mbps option), or one that just meets the definition contained in the Public
2025 Utilities Act (the 18kf option).

2026

2027 The Commission should also disregard Mr. Koch's suggestion that 2000 census data
2028 be used in the modeling of customer locations. The data required to do this did not
2029 exist at the time Verizon was required to file its study, and do not exist today.

2030

2031 **Q. PLEASE SUMMARIZE THE PORTION OF YOUR REBUTTAL**
2032 **TESTIMONY DEALING WITH MR. ZOLNIEREK'S OTHER CRITICISMS**
2033 **OF ICM.**

2034 **A.** Mr. Zolnierек's testimony dealing with the variance in the copper/fiber mix between
2035 the existing and modeled network should not be a source of concern. The difference
2036 results only from the use of fiber-fed DLCs in the model, which is the forward-
2037 looking technology. Moreover, the combined total of copper and fiber sheath feet in
2038 the modeled network is one percent less than the combined total in the actual
2039 network. This validates ICM's use of road feet data to constrain the amount of
2040 copper distribution and feeder facilities placed.

2041

2042 Likewise, Mr. Zolnierек's recommendation that ICM be restricted to a single
2043 network should be ignored. ICM models two local loop networks to reflect the
2044 requirements that an unbundled loop must be handed off at a voice grade level.
2045 Verizon's approach to estimating the cost of meeting this requirement is correct and
2046 reasonable.

2047

2048 Finally, Mr. Zolnierек is wrong when he maintains that Verizon has modeled
2049 switching costs in a manner that is inconsistent with the way in which they are
2050 incurred. His testimony is contrary to the fact that switching costs are usage
2051 sensitive, and is in direct opposition to earlier findings of this Commission. His
2052 suggestion that a CLEC should be charged on a per-line basis for a port and all of the
2053 associated usage is based on faulty reasoning: if it were correct, then it would also
2054 be true that local service should be charged on a flat-rate basis instead of on a
2055 measured basis.

2056

2057 **Q. PLEASE SUMMARIZE THE PORTION OF YOUR REBUTTAL**
2058 **TESTIMONY DEALING WITH MS. MARSHALL’S OTHER CRITICISMS**
2059 **OF ICM.**

2060 A. Contrary to Ms. Marshall’s testimony, the special ICM run that she requested
2061 provides a reasonable estimate of Verizon’s forward-looking costs excluding the
2062 costs related to sporting events. No further adjustment is required, since the account
2063 in which expenses for corporate image-advertising are recorded has a zero balance.

2064

2065 My testimony has explained how ICM assigns those costs it labels “shared,” and the
2066 issue is not whether they should be allowed or disallowed but, rather, how they
2067 should be recovered. The variation in the markups for these costs calculated by Ms.
2068 Marshall stems from differences in the amount and mix of telephone plant used by
2069 each service, and is to be expected.

2070

2071 Ms. Marshall is correct when she says that the fixed allocator used to recover
2072 common costs will need to be recalculated once all adjustments to ICM are
2073 determined. In addition to changes in ICM, the allocator needs to be recalculated to
2074 correct a “calibration shortfall” inherent in the model.

2075

2076 The total level of the costs ICM labels as “shared” is not unreasonable: my
2077 testimony shows that excluding these costs from the direct costs increases the
2078 allocator to 26.89 percent, below Ms. Marshall’s recommended limit of 28.86
2079 percent.

2080

2081 Verizon’s cost study reflects a reduction in expenses equal to 50 percent of the
2082 savings resulting from the merger between GTE and Bell Atlantic. This is consistent
2083 with the order approving the merger, and Ms. Marshall’s recommendation that all of
2084 the merger savings be included in the study should be disregarded. Similarly, no
2085 further adjustment is needed to reflect the process re-engineering savings described
2086 by Ms. Marshall. These savings are not merger-related and, in any event, are already
2087 reflected in the 1999 ARMIS data used as a starting point to model expenses.

2088

2089 Finally, Ms. Marshall’s contention that any increase in demand will mean that
2090 Verizon’s shared and common costs will be spread over a larger pool of customers
2091 and result in lower unit costs is wrong. It rests on the unsupported assumptions that
2092 shared and common costs are stagnant, that other costs will not increase, and that the

2093 per-unit incremental costs arising from the increased demand are less than the per-
2094 unit costs produced by ICM.

2095

2096 **Q. PLEASE SUMMARIZE THE PORTION OF YOUR REBUTTAL**
2097 **TESTIMONY DEALING WITH MS. BUCKLEY'S CRITICISMS OF ICM.**

2098 A. Ms. Buckley is incorrect when she says that ICM is difficult to use and is not
2099 flexible.

2100

2101 With respect to ease of use, she has given no weight to the incorporation of a user
2102 interface that is similar to that used by Microsoft Windows, and she likewise has
2103 given no weight to the ability to export ICM's inputs and outputs to external
2104 applications such as Microsoft Excel. In particular, this last capability capitalizes on
2105 most users' existing skill sets and places very little restrictions on the nature of the
2106 external analysis or data manipulation.

2107

2108 With respect to flexibility, Ms. Buckley has overlooked the fact that nearly all of the
2109 assumptions contained in ICM that drive decision rules within the model are user-
2110 adjustable. Many of these inputs can be changed simply by entering the desired
2111 values on a run time options screen, or by making the desired selection from the
2112 options presented on the screen. Inputs that are contained in tables can be easily
2113 viewed and changed within ICM, or exported to an external application, changed and
2114 imported back into ICM. Contrary to Ms. Buckley's response to Verizon data

2115 request VZ-STAFF 1.19, it is not necessary to export the table and import it back in
2116 order to preserve the integrity of the original values contained in a database.

2117

2118 With respect to Ms. Buckley's testimony at lines 110-116, and to her response to
2119 Verizon data request VZ-STAFF 1.18, I note that I have been able to mimic the test
2120 described and obtain results consistent with expectations. The same is also true for
2121 Ms. Buckley, as she states at lines 128-130 of her testimony. The results Ms.
2122 Buckley reports at lines 130-132 of her testimony, and that she describes in her
2123 response to Verizon data request VZ-STAFF 1.20, were obtained because Ms.
2124 Buckley chose a wire center that had been sold to Citizens. Consequently, no change
2125 in the statewide average would have been observed, since these wire centers are
2126 excluded from the statewide average calculation. If the test is properly designed and
2127 implemented, it produces results consistent with expectations.

2128

2129 While Verizon does not endorse or agree with the changes proposed by Mr. Boyles,
2130 the fact that he was able to manipulate ICM for his purposes speaks to ICM's
2131 flexibility, as does Mr. Hanson's ability to run the model and extract results. ICM's
2132 choices for such items as poles or DLC sizes are user-adjustable – it is even possible
2133 to model the impact of placing a 2-pair drop instead of the 3- and 5-pair choices
2134 contained in the Company's filing. In order to explore ICM's flexibility, Staff asked
2135 for instructions on how to model switching costs in a manner consistent with that
2136 espoused by the FCC. Although Ms. Buckley overlooked this request, the response
2137 demonstrated that ICM does possess this flexibility. Finally, Ms. Buckley's own

2138 conclusion that her review of ICM revealed nothing to suggest that it does not
2139 perform its calculations correctly shows that ICM is not so complicated as to prevent
2140 such a judgement being made.

2141

2142 While it is true that Verizon has submitted three versions of ICM since December,
2143 2000, none of these changes has impaired Ms. Buckley's ability to review ICM. In
2144 particular, the second version was submitted before she began her review in June,
2145 2001, and none of the revisions affected the ICM manuals and user guide, or the user
2146 interface.

2147

2148 **Q. PLEASE SUMMARIZE THE PORTION OF YOUR REBUTTAL**
2149 **TESTIMONY DEALING WITH MR. HENDRICKS' OTHER CRITICISMS**
2150 **OF ICM.**

2151 A. Contrary to Mr. Hendricks' assertions, ICM is not a proxy model. Use of publicly
2152 available data for customer location is not what distinguishes a proxy model from a
2153 company-specific model. The distinguishing characteristics relates to the nature of
2154 all inputs used and to the purpose for which the model is proffered. ICM is the exact
2155 opposite of a proxy model, because it relies on company-specific inputs and because
2156 it is not proffered for use by any other LEC. Moreover, Mr. Hendricks'
2157 recommendation that Verizon's internal records be used to model customer locations
2158 is not viable and should be disregarded by the Commission.

2159

2160 **Q. PLEASE SUMMARIZE THE PORTION OF YOUR REBUTTAL**
2161 **TESTIMONY DEALING WITH MR. BOYLES' OTHER CRITICISMS OF**
2162 **ICM.**

2163 A. Mr. Boyles' testimony that ICM is not flexible and open is based on false and
2164 unfounded claims that rely on standards contrary to those previously espoused by
2165 AT&T. Although Mr. Boyles was unable to audit how ICM calculates end-office
2166 switching costs, this is not a flaw of ICM – Rebuttal Attachment DGT-6
2167 accomplishes what Mr. Boyles failed to do.

2168
2169 Contrary to Mr. Boyles' testimony, the switching costs used by ICM are not
2170 outdated. Moreover, Mr. Boyles' claim that switching costs are expected to decline
2171 is based on an old forecast that says nothing specific about Verizon and is a one-
2172 sided attempt to adjust inputs for the purposes of obtaining lower cost results.

2173
2174 Mr. Boyles does not understand the purpose or the development of the discount
2175 inputs used by Verizon in its SCIS and CostMod runs. In particular, he has
2176 mischaracterized the costs of the model clusters used to develop these discounts as
2177 "target" costs, and his reliance on them to adjust ICM's switching costs ignores the
2178 impact of the differences in the usage characteristics and the host/remote mix of
2179 Verizon's Illinois wire centers. His testimony regarding RTU fees and Verizon's
2180 discount calculations is contrary to fact and should not be relied on. Similarly, Mr.
2181 Boyles does not understand the purpose or the development of the IAF input, and his
2182 testimony regarding growth issues should be ignored.

2183

2184 Mr. Boyles' testimony that switches only line-exhaust is incorrect, as is his claim the
2185 ICM's PUF inputs are too low. Contrary to Mr. Boyles' testimony, Verizon's use of
2186 a 100 percent call completion ratio in its SCIS runs is valid and is not inconsistent
2187 with the input used by ICM. In any event, using an input less than 100 percent
2188 would only increase the costs produced by SCIS.

2189

2190 Mr. Boyles' proposal of an across-the-board elimination of marketing costs should
2191 be disregarded. The SMA inputs used to model these costs are appropriate and
2192 exclude costs associated with end-user markets. Moreover, the method used by ICM
2193 to model these costs understates their level by 14 percent.

2194

2195 Mr. Boyles' recommendation of a 30 percent EF&I factor is flawed. It is based only
2196 on a recommended decision by a New York ALJ, and is not relevant to Verizon's
2197 Illinois operations. Moreover, the 30 percent value covers only engineering
2198 installation labor and is not comparable to the EF&I input used by ICM. Mr. Boyles'
2199 proposal for the EF&I input ignores his proposal to adjust ICM's switching costs,
2200 even though the linkage between the two inputs was explicitly recognized in the
2201 recommended decision he relies on. His proposed decrease in ICM's EF&I inputs
2202 far exceeds that recommended by the New York ALJ – it is more than 1.6 times as
2203 great. Finally, Mr. Boyles' proposal ignores the fact that EF&I costs are not constant
2204 across all switch sizes and types.

2205

2206 Mr. Boyles' adjustment to ICM's call setup investments suffers from the same flaw
2207 he claims exists for ICM. If, instead, only the call setup investment related to line
2208 terminations is removed, the resulting decrease in costs is an order of magnitude
2209 smaller than the decrease espoused by Mr. Boyles. His adjustment to call setup costs
2210 should be ignored by the Commission.

2211

2212 Finally, Mr. Boyles' adjustment to the ICM's IAF input is flawed both in its
2213 implementation and conceptually. In particular, Mr. Boyles has once again
2214 mischaracterized the costs of ICM's model clusters as "targets" and would ignore the
2215 differences in costs that arise from differences in usage characteristics and in the
2216 host/remote mix in Illinois. Mr. Boyles' proposed wholesale replacement of 270
2217 switches in Illinois is simply too divorced from reality to have any relevance to the
2218 cost of switched access service and should be rejected.

2219

2220 **Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?**

2221 A. Yes, it does.